



Date: February 20, 2024

To: Audit and Review Committee, Board of Regents
Lonnie G. Bunch, Secretary

Cc: Meroe S. Park, Deputy Under Secretary and Chief Operating Officer Chief Financial Officer
Ron Cortez, Under Secretary for Finance and Administration and Chief Financial Officer
Farleigh Earhart, General Counsel
Greg Bettwy, Chief of Staff, Office of the Secretary
Porter N. Wilkinson, Chief of Staff to the Board of Regents
John Lynskey, Deputy Chief Financial Officer and Controller, Office of Finance
and Reporting
Karen Otiji, Director, Office of Sponsored Projects
Lisa Kewley, Director, Smithsonian Astrophysical Observatory

From: Joan Mockeridge, Acting Inspector General

A handwritten signature in black ink that reads "Joan Mockeridge".

Subject: *Audit of Federal Awards Performed in Accordance with Title 2 U.S. Code of Federal Regulations Part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (OIG-A-24-02)*

This memorandum transmits the third report of the fiscal year 2023 financial statement audits of the Smithsonian Institution (Smithsonian) performed by the independent accounting firm of KPMG LLP (KPMG). KPMG expressed two unmodified opinions in this report. First, KPMG opined that the Smithsonian's *Schedule of Expenditures of Federal Awards* was fairly stated, in all material respects, in relation to the Smithsonian's financial statements as a whole. Second, KPMG opined that the Smithsonian complied, in all material respects, with the compliance requirements of the Smithsonian's major federal program, research and development cluster. The expenditures for this major program totaled \$114.88 million; the top two federal agency sponsors were National Aeronautics and Space Administration (\$96.68 million) and the National Science Foundation (\$12.22 million). A summary schedule of the federal awards (grants and contracts) begins on page 41 of the report.

The Office of the Inspector General serves as the Contracting Officer's Technical Representative in overseeing KPMG's work. As part of our oversight activities, we reviewed KPMG's audit report and documentation and interviewed its representatives. Our review disclosed no instances where KPMG did not comply, in all material respects, with the American Institute of Certified Public Accountants' generally accepted auditing standards and the U.S. Government Accountability's Office's *Government Auditing Standards*.

If you have any questions, please do not hesitate to contact me or Bruce Gallus, Financial Audit Manager and Contracting Officer's Technical Representative, at (202) 633-7050.



SMITHSONIAN INSTITUTION

Audit of Federal Awards Performed in Accordance with
Title 2 U.S. Code of Federal Regulations Part 200 *Uniform Administrative
Requirements, Cost Principles, and Audit Requirements for Federal
Awards*

Year Ended September 30, 2023

(With Independent Auditors' Report Thereon)



KPMG LLP
Suite 12000
1801 K Street, NW
Washington, DC 20006

Independent Auditors' Report

The Office of the Inspector General,
Audit and Review Committee of the Board of Regents,
and the Secretary of the Smithsonian Institution:

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of Smithsonian Institution (the Organization), which comprise the statements of financial position as of September 30, 2023 and 2022, and the related statements of activities, and cash flows for the year then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Organization as of September 30, 2023 and 2022, and the changes in its net assets and its cash flows for the year then ended in accordance with U.S. generally accepted accounting principles.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Organization and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Organization's ability to continue as a going concern for one year after the date the financial statements are issued.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.



In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Organization's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Organization's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The Trust and Federal information is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 22, 2024 on our consideration of the Organization's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Organization's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Organization's internal control over financial reporting and compliance.

KPMG LLP

Washington, District of Columbia
January 22, 2024

SMITHSONIAN INSTITUTION

Statements of Financial Position

September 30, 2023 and 2022

(Dollars in millions)

	2023			2022		
	Trust	Federal	Total funds	Trust	Federal	Total funds
Assets:						
Cash, cash equivalents, and U.S. Treasury balances (note 3)	\$ 409.8	805.2	1,215.0	207.5	796.4	1,003.9
Accounts receivable and other assets, net (note 4)	63.2	4.0	67.2	62.7	2.8	65.5
Pledges receivable, net (note 5)	274.7	—	274.7	329.0	—	329.0
Investments (note 6)	2,609.2	—	2,609.2	2,627.0	—	2,627.0
Property and equipment, net (note 7)	927.9	2,034.4	2,962.3	949.3	1,887.0	2,836.3
Operating lease right-of-use assets (note 8)	70.3	—	70.3	91.4	—	91.4
Total assets	\$ 4,355.1	2,843.6	7,198.7	4,266.9	2,686.2	6,953.1
Liabilities:						
Accounts payable and accrued expenses (note 9)	\$ 102.2	182.4	284.6	105.9	184.9	290.8
Operating lease liabilities (note 8)	79.6	—	79.6	108.0	—	108.0
Deferred revenue	40.7	0.7	41.4	45.9	—	45.9
Unexpended federal appropriations	—	696.8	696.8	—	685.7	685.7
Environmental remediation obligations (note 10)	—	53.0	53.0	—	46.1	46.1
Long-term debt (note 11)	353.6	—	353.6	366.4	—	366.4
Total liabilities	576.1	932.9	1,509.0	626.2	916.7	1,542.9
Net assets (notes 12 and 13):						
Without donor restriction:						
Board designated	1,003.9	—	1,003.9	944.5	—	944.5
Undesignated	602.4	1,460.2	2,062.6	640.2	1,402.2	2,042.4
Net assets without donor restriction	1,606.3	1,460.2	3,066.5	1,584.7	1,402.2	2,986.9
With donor restriction:						
Purpose and time restrictions	1,428.7	450.5	1,879.2	1,386.9	367.3	1,754.2
Endowments	744.0	—	744.0	669.1	—	669.1
Net assets with donor restriction	2,172.7	450.5	2,623.2	2,056.0	367.3	2,423.3
Total net assets	3,779.0	1,910.7	5,689.7	3,640.7	1,769.5	5,410.2
Total liabilities and net assets	\$ 4,355.1	2,843.6	7,198.7	4,266.9	2,686.2	6,953.1

See accompanying notes to financial statements.

SMITHSONIAN INSTITUTION

Statements of Financial Activities

Year ended September 30, 2023

(Dollars in millions)

	2023								
	Without donor restriction			With donor restriction			Total funds		
	Trust	Federal	Total	Trust	Federal	Total	Trust	Federal	Total
Operating:									
Support and revenues:									
Federal appropriations (note 15)	\$ —	870.8	870.8	—	—	—	—	870.8	870.8
Contributions	74.0	—	74.0	138.0	—	138.0	212.0	—	212.0
Grants and contracts	83.1	—	83.1	90.1	—	90.1	173.2	—	173.2
Business activities (note 16)	169.7	—	169.7	—	—	—	169.7	—	169.7
Endowment payout (note 6)	50.8	—	50.8	49.4	—	49.4	100.2	—	100.2
Imputed benefit revenue (note 2)	—	54.7	54.7	—	—	—	—	54.7	54.7
Short-term investment income and other revenue	58.7	12.4	71.1	10.7	—	10.7	69.4	12.4	81.8
Total operating revenues	436.3	937.9	1,374.2	288.2	—	288.2	724.5	937.9	1,662.4
Net assets released from restrictions (note 14)	204.1	19.1	223.2	(204.1)	(19.1)	(223.2)	—	—	—
Total support and revenues	640.4	957.0	1,597.4	84.1	(19.1)	65.0	724.5	937.9	1,662.4
Expenses (note 17):									
Program activities:									
Research	161.7	177.7	339.4	—	—	—	161.7	177.7	339.4
Collections management	13.7	260.9	274.6	—	—	—	13.7	260.9	274.6
Education, public programs, and exhibitions	101.8	290.2	392.0	—	—	—	101.8	290.2	392.0
Business activities (note 16)	125.2	—	125.2	—	—	—	125.2	—	125.2
Total program activities	402.4	728.8	1,131.2	—	—	—	402.4	728.8	1,131.2
Supporting activities:									
Administration	33.3	220.6	253.9	—	—	—	33.3	220.6	253.9
Advancement	77.0	1.9	78.9	—	—	—	77.0	1.9	78.9
Total supporting activities	110.3	222.5	332.8	—	—	—	110.3	222.5	332.8
Total expenses	512.7	951.3	1,464.0	—	—	—	512.7	951.3	1,464.0
Change in net assets before depreciation	127.7	5.7	133.4	84.1	(19.1)	65.0	211.8	(13.4)	198.4
Depreciation (note 7)	69.0	128.0	197.0	—	—	—	69.0	128.0	197.0
Change in net assets from operating activities	58.7	(122.3)	(63.6)	84.1	(19.1)	65.0	142.8	(141.4)	1.4
Nonoperating activities:									
Federal capital appropriations (note 15)	—	—	—	—	285.8	285.8	—	285.8	285.8
Endowment gifts	—	—	—	73.0	—	73.0	73.0	—	73.0
Gifts for construction projects	—	—	—	1.7	—	1.7	1.7	—	1.7
Investment return, net of endowment payout (note 6)	(32.3)	—	(32.3)	(38.3)	—	(38.3)	(70.6)	—	(70.6)
Rent revenue (note 8)	2.9	—	2.9	—	—	—	2.9	—	2.9
Unrelated income tax expense	(0.6)	—	(0.6)	—	—	—	(0.6)	—	(0.6)
Losses on disposition of assets	(0.1)	(0.1)	(0.2)	—	—	—	(0.1)	(0.1)	(0.2)
Collection items not capitalized:									
Collection items purchased	(10.9)	(3.1)	(14.0)	—	—	—	(10.9)	(3.1)	(14.0)
Collection items sold	0.1	—	0.1	—	—	—	0.1	—	0.1
Net assets released from restrictions (note 14)	3.8	183.5	187.3	(3.8)	(183.5)	(187.3)	—	—	—
Change in net assets from nonoperating activities	(37.1)	180.3	143.2	32.6	102.3	134.9	(4.5)	282.6	278.1
Change in net assets	21.6	58.0	79.6	116.7	83.2	199.9	138.3	141.2	279.5
Net assets, beginning of year	1,584.7	1,402.2	2,986.9	2,056.0	367.3	2,423.3	3,640.7	1,769.5	5,410.2
Net assets, end of year	\$ 1,606.3	1,460.2	3,066.5	2,172.7	450.5	2,623.2	3,779.0	1,910.7	5,689.7

See accompanying notes to financial statements.

SMITHSONIAN INSTITUTION

Statements of Financial Activities

Year ended September 30, 2022

(Dollars in millions)

	2022								
	Without donor restriction			With donor restriction			Total funds		
	Trust	Federal	Total	Trust	Federal	Total	Trust	Federal	Total
Operating:									
Support and revenues:									
Federal appropriations (note 15)	\$ —	822.4	822.4	—	—	—	—	822.4	822.4
Contributions	65.6	—	65.6	104.2	—	104.2	169.8	—	169.8
Grants and contracts	80.5	—	80.5	81.4	—	81.4	161.9	—	161.9
Business activities (note 16)	133.5	—	133.5	—	—	—	133.5	—	133.5
Endowment payout (note 6)	45.0	—	45.0	42.8	—	42.8	87.8	—	87.8
Imputed benefit revenue (note 2)	—	122.7	122.7	—	—	—	—	122.7	122.7
Short-term investment income and other revenue	33.9	12.3	46.2	0.6	—	0.6	34.5	12.3	46.8
Total operating revenues	358.5	957.4	1,315.9	229.0	—	229.0	587.5	957.4	1,544.9
Net assets released from restrictions (note 14)	197.7	40.6	238.3	(197.7)	(40.6)	(238.3)	—	—	—
Total support and revenues	556.2	998.0	1,554.2	31.3	(40.6)	(9.3)	587.5	957.4	1,544.9
Expenses (note 17):									
Program activities:									
Research	148.8	196.2	345.0	—	—	—	148.8	196.2	345.0
Collections management	20.5	266.4	286.9	—	—	—	20.5	266.4	286.9
Education, public programs, and exhibitions	98.1	298.8	396.9	—	—	—	98.1	298.8	396.9
Business activities (note 16)	101.9	—	101.9	—	—	—	101.9	—	101.9
Total program activities	369.3	761.4	1,130.7	—	—	—	369.3	761.4	1,130.7
Supporting activities:									
Administration	18.7	207.3	226.0	—	—	—	18.7	207.3	226.0
Advancement	69.9	0.8	70.7	—	—	—	69.9	0.8	70.7
Total supporting activities	88.6	208.1	296.7	—	—	—	88.6	208.1	296.7
Total expenses	457.9	969.5	1,427.4	—	—	—	457.9	969.5	1,427.4
Change in net assets before depreciation	98.3	28.5	126.8	31.3	(40.6)	(9.3)	129.6	(12.1)	117.5
Depreciation (note 7)	59.3	121.2	180.5	—	—	—	59.3	121.2	180.5
Change in net assets from operating activities	39.0	(92.7)	(53.7)	31.3	(40.6)	(9.3)	70.3	(133.3)	(63.0)
Nonoperating activities:									
Federal capital appropriations (note 15)	—	—	—	—	227.2	227.2	—	227.2	227.2
Endowment gifts	—	—	—	32.6	—	32.6	32.6	—	32.6
Gifts for construction projects	—	—	—	10.0	—	10.0	10.0	—	10.0
Investment return, net of endowment payout (note 6)	(127.6)	—	(127.6)	(150.8)	—	(150.8)	(278.4)	—	(278.4)
Rent revenue (note 8)	3.2	—	3.2	—	—	—	3.2	—	3.2
Unrelated income tax expense	(0.8)	—	(0.8)	—	—	—	(0.8)	—	(0.8)
Losses on disposition of assets	—	(0.2)	(0.2)	—	—	—	—	(0.2)	(0.2)
Collection items not capitalized:									
Collection items purchased	(12.8)	(3.7)	(16.5)	—	—	—	(12.8)	(3.7)	(16.5)
Collection items sold	0.1	—	0.1	—	—	—	0.1	—	0.1
Net assets released from restrictions (note 14)	31.3	345.9	377.2	(31.3)	(345.9)	(377.2)	—	—	—
Change in net assets from nonoperating activities	(106.6)	342.0	235.4	(139.5)	(118.7)	(258.2)	(246.1)	223.3	(22.8)
Change in net assets	(67.6)	249.3	181.7	(108.2)	(159.3)	(267.5)	(175.8)	90.0	(85.8)
Net assets, beginning of year	1,652.3	1,152.9	2,805.2	2,164.2	526.6	2,690.8	3,816.5	1,679.5	5,496.0
Net assets, end of year	\$ 1,584.7	1,402.2	2,986.9	2,056.0	367.3	2,423.3	3,640.7	1,769.5	5,410.2

See accompanying notes to financial statements.

SMITHSONIAN INSTITUTION

Statements of Cash Flows

September 30, 2023 and 2022

(Dollars in millions)

	2023			2022		
	Trust	Federal	Total	Trust	Federal	Total
Cash flows from operating activities:						
Change in net assets	\$ 138.3	141.2	279.5	(175.8)	90.0	(85.8)
Adjustments to reconcile change in net assets to net cash provided by (used in) operating activities:						
Loss on disposition of assets and other	0.4	0.3	0.7	0.8	1.2	2.0
Collection items purchased	10.9	3.1	14.0	12.8	3.7	16.5
Proceeds from sales of collection items	(0.1)	—	(0.1)	(0.1)	—	(0.1)
Depreciation	69.0	128.0	197.0	59.3	121.2	180.5
Amortization of operating lease right-of-use assets	21.1	—	21.1	21.4	—	21.4
Present value discount and accretion	(0.1)	1.4	1.3	(0.1)	1.2	1.1
Contributions for endowments	(73.0)	(1.2)	(74.2)	(32.6)	1.2	(31.4)
Contributions for construction of facilities	(1.7)	—	(1.7)	(10.0)	—	(10.0)
Appropriations for repair, restoration, and construction	—	(285.8)	(285.8)	—	(227.2)	(227.2)
Net investment (gains) losses	(33.2)	—	(33.2)	201.2	—	201.2
Decrease (increase) in assets:						
Accounts receivables and other assets	(0.5)	(1.2)	(1.7)	(10.9)	0.2	(10.7)
Pledges receivable, net	51.4	—	51.4	34.8	—	34.8
Increase (decrease) in liabilities:						
Accounts payable and accrued expenses	(2.9)	(4.8)	(7.7)	6.8	2.6	9.4
Operating lease liabilities	(28.4)	—	(28.4)	(27.8)	—	(27.8)
Deferred revenue	(5.2)	0.7	(4.5)	(3.4)	(0.5)	(3.9)
Unexpended federal appropriations	—	21.2	21.2	—	29.3	29.3
Deferred gain on sale of real estate	—	—	—	—	—	—
Environmental remediation obligation	—	5.5	5.5	—	(1.7)	(1.7)
Net cash provided by operating activities	146.0	8.4	154.4	76.4	21.2	97.6
Cash flows from investing activities:						
Purchases of property and equipment	(48.8)	(273.4)	(322.2)	(47.8)	(195.5)	(243.3)
Purchases of investment securities	(618.1)	—	(618.1)	(732.7)	—	(732.7)
Proceeds from sales/maturities of investment securities	669.1	—	669.1	739.2	—	739.2
Collection items purchased	(10.9)	(3.1)	(14.0)	(12.8)	(3.7)	(16.5)
Proceeds from sales of collection items	0.1	—	0.1	0.1	—	0.1
Net cash used in investing activities	(8.6)	(276.5)	(285.1)	(54.0)	(199.2)	(253.2)
Cash flows from financing activities:						
Appropriations for repair, restoration, and construction	—	275.7	275.7	—	217.0	217.0
Contributions for endowments	67.3	—	67.3	41.3	—	41.3
Contributions for construction of facilities	10.3	—	10.3	6.6	—	6.6
Principal from bond issuance, net	—	—	—	—	—	—
Principal payments on long-term debt	(12.7)	—	(12.7)	(12.4)	—	(12.4)
Net cash provided by financing activities	64.9	275.7	340.6	35.5	217.0	252.5
Net change in cash, cash equivalents and U.S. Treasury balances	202.3	7.6	209.9	57.9	39.0	96.9
Cash, cash equivalents and U.S. Treasury balances:						
Beginning of year	207.5	797.6	1,005.1	149.6	758.6	908.2
End of period	\$ 409.8	805.2	1,215.0	207.5	797.6	1,005.1
Noncash investing activities:						
Construction cost accruals	\$ 5.1	48.7	53.8	5.9	46.4	52.3
Cash paid for interest	\$ 8.9	—	8.9	7.3	—	7.3

See accompanying notes to financial statements.

SMITHSONIAN INSTITUTION

Notes to Financial Statements

September 30, 2023 and 2022

(Dollars in millions)

(1) Organization

The Smithsonian Institution (Smithsonian) was created by an act of Congress in 1846 in accordance with the terms of the will of James Smithson of England, who, in 1826, bequeathed property to the United States of America “to found at Washington, under the name of the Smithsonian Institution, an establishment for the increase and diffusion of knowledge among men.” Congress established the Smithsonian as a trust of the United States of America and vested responsibility for its administration in the Smithsonian Board of Regents (Board).

The Smithsonian is a museum and an education and research complex consisting of 21 museums, including one in New York City, and the National Zoological Park in Washington, DC. Additional facilities and programs are operated in five states and Panama. Research is carried out in eight research centers, in the museums and other facilities throughout the world. Smithsonian Enterprises (SE) was formed in 1999 by the Board to deliver profitable products and services that further the Smithsonian’s mission.

A substantial portion of the Smithsonian’s operations is funded by annual Federal appropriations from the U.S. Congress to cover its core programs. The Smithsonian also receives Federal appropriations for the construction or repair and restoration of its facilities. Certain facilities have been constructed entirely by Federal appropriations, while others have been constructed with a combination of Federal and private funds. All monies, related activities, and balances from Federal appropriations are referred to herein as “Federal”.

In addition to Federal appropriations, the Smithsonian receives private support in the form of contributions, grants, and contracts, and earns income from investments and various business activities to support current operations. Business activities include Smithsonian magazines, the Smithsonian channel in partnership with Viacom/CBS, other publications, online catalogs, and retail operations located in its museums and centers. All other monies, related activities, and balances not considered Federal are referred to herein as “trust”, including all operating right-of-use assets and operating lease liabilities, regardless of whether the rent payments are paid from Federal appropriations.

(2) Summary of Significant Accounting Policies

(a) General

The financial statements are prepared in accordance with U.S. generally accepted accounting principles (U.S. GAAP) under Financial Accounting Standards Board (*FASB Accounting Standards Codification (ASC) 958, Not-For-Profit Presentation of Financial Statements*).

These financial statements do not include the accounts of the National Gallery of Art, the John F. Kennedy Center for the Performing Arts, or the Woodrow Wilson International Center for Scholars, which were established by Congress within the Smithsonian but are governed by independent boards of trustees and not controlled by the Smithsonian.

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(b) Measure of Operations

The Smithsonian includes in its measure of operations Federal and trust support and revenues and expenses that are integral to its core programs services: research, collections management, education, public programs, exhibitions, and business activities. The measure of operations excludes certain nonoperating activities, including Federal capital appropriations, gifts for capital and endowment, investment return in excess of amounts designated for operations, collection proceeds and acquisitions, and other nonrecurring items.

The Board approves a portion of the Smithsonian's cumulative investment return for support of current operations. The remainder is retained to support operations in future years and to offset potential market declines. The amount is computed under the Smithsonian's spending policy and is allocated for use based on the underlying donor-imposed restrictions (see notes 12, 13 and 14). The annual allocation is referred to as the "endowment payout."

(c) Net Assets

The Smithsonian's net assets, support and revenues, expenses, and gains and losses are classified and reported based on the existence or absence of donor-imposed restrictions as follows:

Without donor restrictions – Net assets without donor restrictions consist of the Smithsonian's net investment in property and equipment less any unfunded liabilities, and all other sources which are not subject to donor-imposed restrictions or other legal stipulations. At the discretion of the Smithsonian's Board of Regents, trust funds which are not expended for operating activities may be set aside for designated purposes.

With donor restrictions – Net assets with donor restrictions carry specific donor-imposed stipulations on the use of the contributed funds, including Federal appropriations received for specific capital projects. Donor-imposed restrictions may expire by the passage of time or fulfillment of the donor's stipulations. Unconditional contributions restricted to the acquisition or construction of long-lived assets are recorded as nonoperating revenue with donor restrictions in the period received. Donor restrictions are generally considered met and the net assets released from restriction when the related long-lived asset is placed in service.

Other net assets with donor restrictions include net assets with stipulations that require the corpus of the gift be maintained with only the income to be used to support operations or other specified purpose.

(d) Cash, Cash Equivalents, and U.S. Treasury Balances

Cash, cash equivalents, and U.S. Treasury balances include interest-bearing demand deposits and appropriated amounts yet to be disbursed remaining on deposit with the U.S. Department of Treasury (U.S. Treasury). The Smithsonian considers all highly liquid investments with an original maturity of three months or less at the date of purchase to be cash equivalents, except where such cash equivalents are held as part of a long-term investment strategy (see note 6). For purposes of the statements of cash flow, cash equivalents held within the investments are excluded from cash and cash equivalents.

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U.S. Treasury balances of \$805.2 at September 30, 2023 and \$796.4 at September 30, 2022, consist of appropriated funds that are available to pay current liabilities and finance authorized purchase commitments of the Smithsonian. U.S. Treasury balances are carried forward until such time as goods or services are received and payments made, or until the funds are returned to the U.S. Treasury.

(e) *Contracts with Customers and Accounts Receivable*

Business activities, including advertising, subscriptions, licensing, and other revenues are generally recognized as the services are provided over the period of performance. Revenues from magazines and long-term contracts are deferred and recognized ratably over the period of the underlying agreement. Concessions and retail sales are recognized when goods or services are sold at a point in time.

Customer receivables are invoiced based upon contractual terms. The Smithsonian maintains allowances for doubtful accounts to reflect management's best estimate of probable losses inherent in receivable balances. Management determines the allowances for doubtful accounts based on known troubled accounts, historical experience, and other currently available evidence.

(f) *Contributions, including Government Grants and Contracts, and Pledges Receivable*

Contributions, including unconditional promises to give, are recognized as revenue in the period received. Unconditional promises to give are recognized initially at fair value with consideration given to anticipated future cash receipts and discounting such amounts at a risk-adjusted rate. Amortization of the discount is included in contributions revenue. Conditional promises to give are not recognized until they become unconditional, that is, when the barriers on which they depend are substantially met. Contributions of assets other than cash are recorded at their estimated fair value.

Allowance is made, if necessary, for uncollectible pledges receivable based upon management's judgment and analysis of the creditworthiness of the donors, past collection experience, and other relevant factors.

The Smithsonian conducts sponsored program activity with various sponsors, including agencies and departments of the Federal government, local government entities, and foundations. Such grants and contracts revenue are recognized as the related qualifying expenses are incurred.

(g) *Investments and Trusts Held by Others*

Smithsonian employs an investment strategy that is designed to achieve returns that support Smithsonian's mission and fulfill its fiduciary responsibility to its donors and constituents.

Investments are generally reported at fair value. Publicly traded fixed income, global equities, natural resources, and cash and cash equivalents are reported and valued using readily determinable market prices. Nearly all the valuations reported by marketable alternative investments and public equities held in commingled funds rely upon third party administrators to objectively value positions and calculate net asset value (NAV) based on the funds' net asset value as a practical expedient. Investments in private equity structured funds (private equity, venture capital, real estate, natural resources) (collectively, nonmarketable investments) are valued at estimated fair value based on the funds' net asset value, or

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their equivalents, as a practical expedient, unless it is probable that all or a portion of the investment will be sold for an amount different from NAV. At September 30, 2023 and 2022, the Smithsonian had no plans or intentions to sell investments at amounts different from NAV. These estimated fair values may differ from the values that would have been used had a ready market existed for these investments, and the differences could be significant.

The Smithsonian may use derivative instruments to hedge risk in the portfolio, provide tactical asset class exposure and rebalance in a low cost and efficient manner. Derivatives such as futures, options, swap contracts, and forwards, if held, are recorded at fair value with the resulting gain or loss recognized in the Statement of Financial Activities.

At September 30, 2023, the Smithsonian held futures contracts with notional amounts of \$54.9 million. Futures contracts are standardized contracts traded on an exchange to buy or sell a particular financial instrument at a predetermined price in the future. During the period futures contracts are open, changes in the values of the contracts are recognized as unrealized gains and losses. When the futures contracts are closed, the Smithsonian records a realized gain or loss equal to the difference between the proceeds from, or the cost of, the close-out and the original price.

Purchases and sales of investments are reflected on the trade-date basis using average historical cost. Dividend and interest income are recorded when earned on an accrual basis. In accordance with the policy of stating investments at fair value, the net change in unrealized appreciation or depreciation for the year is reflected in the statements of financial activities (see note 6).

The Smithsonian is also party to various split interest agreements with donors consisting primarily of irrevocable charitable remainder trusts and gift annuities.

Charitable remainder trusts held by others – Assets are reflected in pledges receivable, net with contribution revenues recognized at the date the trust is established based on the net present value of the estimated future payments to be made to the donors and/or other beneficiaries. Income distributions from these trusts are recorded as investment income and changes in the fair value of these trusts are recorded as unrealized gains or losses in the statement of financial activities.

Charitable gift annuities – Assets are included in investments and recognized at fair value at the date of the annuity agreement. An annuity liability is also recognized for the present value of future cash flows expected to be paid to the donor. Contribution revenue recognized is equal to the difference between the assets and the annuity liabilities. The annuity liabilities are adjusted during the term of the annuity for payments to donors, accretion of discounts, and changes in the life expectancies of the donors.

(h) Property and Equipment

Certain land occupied by Smithsonian buildings, located primarily in the District of Columbia, Maryland, and Virginia, was appropriated and reserved by Congress for the Smithsonian's use. The Smithsonian serves as the trustee of the land for as long as it is used to carry out its mission. The land is titled in the name of the U.S. government and no value has been assigned in the accompanying financial statements.

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Property and equipment purchased with Federal or trust funds are recorded at cost. Property and equipment acquired through transfers from government agencies are recorded at net book value or fair value at the date of transfer, whichever is more readily determinable. Property and equipment acquired through donation are recorded at estimated fair value at the date of the gift.

Property and equipment assets are depreciated on a straight-line basis over their estimated useful lives as follows:

Buildings	30 years
Capital improvements	15 years
Equipment and software	3 – 10 years
Exhibit costs	10 years

Leasehold improvements are amortized over the shorter of the lease term or their useful lives.

(i) Collections – Stewardship Assets

The Smithsonian acquires its collections by purchase or donation. Collections are held for public exhibition, education, or research. The Smithsonian's collections management policy includes guidance on the preservation, care, and maintenance of the collections and procedures relating to the accession/deaccession of collection items.

In conformity with the practice generally followed by museums, no value is assigned to the collections in the statement of financial position. Purchases of collection items are recognized as reductions in the appropriate net asset class in the period of acquisition. Proceeds from deaccessions or insurance recoveries for lost or destroyed collection items are recognized as increases in net assets without donor restrictions and designated for future collection acquisitions.

Noncash deaccessions of collection items result from the exchange, donation, or destruction due to deterioration, a lack of mission relation, or duplicate other objects. During the fiscal year, noncash deaccessions included works of art, animals, historical objects, and natural specimens.

Items that are acquired with the intent to sell, exchange, or otherwise be used for financial gain are not considered collection items and are recorded as other assets at their fair value at the date of acquisition.

(j) Federal Appropriations and Funds

Federal appropriations are provided by the U.S. government to support the general operations of the Smithsonian and the construction, repair, and restoration of its facilities. Appropriated funds are to be spent in accordance with applicable law, and revenue is recognized ratably over the fiscal year as the qualifying expenses are incurred. Unexpended appropriation balances are classified as a liability in the statements of financial position.

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Federal appropriations for general operations are recognized as operating revenue without donor restrictions, as qualifying expenses are incurred, and generally available for two years. The portion of these appropriations which are not obligated or expended are retained by the Smithsonian in accordance with Federal guidelines and returned to the U.S. Department of Treasury five years after the expiration of the obligation period. During fiscal year 2023, \$0.9 related to the fiscal year 2017 appropriation was returned. During fiscal year 2022, \$0.5 related to the fiscal year 2016 appropriation was returned.

Amounts appropriated for construction or repair and restoration of facilities are recognized as nonoperating revenues with donor restrictions as capital is expended and generally available for obligation until expended. Such amounts remain purpose restricted until the capital project is completed and placed in service, at which time the net assets are released from restrictions.

Net assets of Federal funds without donor restrictions consist primarily of cash held at U.S. Treasury and net investment in property and equipment acquired or constructed with Federal funds less unfunded liabilities for environmental remediation obligations, annual leave, and estimated Federal Employees Compensation Act liabilities for workers compensation claims. Net assets of Federal funds with donor restrictions consist of U.S. Treasury cash balances and construction in progress.

(k) Annual Leave

Annual leave is accrued as it is earned by employees and is included in compensation and benefit costs. The liability for unused annual leave was \$54.5 and \$54.8 at September 30, 2023 and 2022, respectively, and is included in accounts payable and accrued expenses within the statements of financial position.

(l) Employee Benefit Plans

The Smithsonian offers its employees a comprehensive set of benefits including pension, health and life insurance, and workers compensation for injuries sustained on the job. The Smithsonian's contributions to the retirement, health, and life insurance plans described below are recognized in the statements of financial activities.

Federal Funded Pension, Health and Life Insurance Benefits, including Imputed Benefits

Federal employees hired after January 1, 1984, participate in the Federal Employees' Retirement System (FERS). Federal employees hired prior to January 1, 1984, had the option of remaining under the Civil Service Retirement System (CSRS) or electing FERS. The terms of both these plans are defined in Federal regulations. Under both systems, a specified percentage is withheld from each Federal employee's salary. The Smithsonian also contributes specified percentages of employees' salaries. The Smithsonian's expenses for these two plans were \$57.7 and \$59.3 in fiscal years 2023 and 2022, respectively.

Additional costs associated with these plans are borne by the U.S. government and are recorded as imputed benefit revenue and expense in the statements of financial activities. The Smithsonian recognized \$54.7 and \$122.7 in fiscal years 2023 and 2022, respectively.

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The Smithsonian's contributions to the pension plans are calculated using rates established by the Office of Personnel Management (OPM), the agency with U.S. government-wide responsibility for the oversight and administration of the plans. Consistent with reporting under multi-employer pension plans, the Smithsonian does not report CFRS and FERS assets, accumulated plan benefits, or future liabilities, if any, applicable to its covered employees. This data is reported for plan participants by OPM.

The imputed benefits estimate was changed in fiscal year 2023 to use the actual FERS wage base instead of estimates of FERS wages. Management believes this to be the most appropriate method of calculation of imputed benefits. Smithsonian considered this as a change in estimate and will be recognized in the current and future years in line with Treasury and FASAB guidance. Additionally, Smithsonian considered the impact of the change in estimate for fiscal year 2022 and noted there is no net impact to net assets.

Federal employees covered by CSRS or FERS are eligible to contribute to the Thrift Savings Plan (TSP), a defined contribution plan similar to a 401(k). The TSP is administered by the Federal Retirement Thrift Investment Board, an independent agency of the U.S. government. For FERS-covered employees, the Smithsonian is required to match contributions of specified percentages of base pay. No matching contributions are made for CSRS-covered employees. The Smithsonian's expenses for the TSP were \$15.1 and \$14.3 in fiscal years 2023 and 2022, respectively.

Most Federal employees are also eligible to participate in the Federal Employees Group Life Insurance (FEGLI) Program. Participating employees can obtain basic term life insurance, with the employee paying two-thirds of the cost and the Smithsonian paying one-third. Additional coverage is optional, to be paid fully by the employee. The basic life coverage may be continued into retirement if certain requirements are met. OPM administers this program and is responsible for the reporting of liabilities. The Smithsonian's expenses recognized for the FEGLI were \$0.7 in fiscal years 2023 and 2022.

Most Federal employees are eligible to enroll in the Federal Employees Health Benefit (FEHB) Program, which provides post-retirement health benefits if certain conditions are met. OPM administers this plan and Smithsonian is not obligated under this plan.

Trust Funded Pension, Health and Life Insurance Benefits

Substantially all trust fund employees are eligible to participate in defined contribution retirement plan under which the Smithsonian contributes specified percentages of employees' salaries. Such contributions are used to purchase individual annuities, the rights to which are immediately vested with the employees. Employees may also make voluntary contributions, subject to certain limitations. The Smithsonian's expenses for this plan were \$23.2 and \$22.6 in fiscal years 2023 and 2022, respectively.

In addition to the retirement plans, certain health care and life insurance benefits are made available to active and retired trust fund employees. The plan is contributory for retirees and requires payment of premiums and deductibles. Retiree contributions for premiums are established by an insurance carrier based on the average per capita cost of benefit coverage for all participants. The accrued benefit obligation under this plan was \$14.5 and \$15.7 at September 30, 2023 and 2022, respectively, and is included in accounts payable and accrued expenses in the statements of financial position.

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Workers' Compensation

The Federal Employees Compensation Act (FECA) provides income and medical cost protection to Smithsonian employees injured on the job, who have incurred work-related occupational diseases, and to beneficiaries of employees whose deaths are attributable to job-related or occupational diseases. The FECA program is administered by the U.S. Department of Labor (DOL) which pays claims and subsequently seeks reimbursement from the Smithsonian.

FECA expense is recognized based on amounts invoiced or expected to be invoiced by DOL and changes in the actuarially determined value of expected future benefits. The actuarially determined FECA liability represents the liability for expected future benefits for death, disability, medical, and miscellaneous costs for approved cases. The actuarial liability is calculated by DOL and evaluated by Smithsonian management annually, as of September 30, using a method utilizing historical benefit patterns related to specific incurred period, wage inflation factors, medical inflation factors and other variables. This liability constitutes an extended future estimate of cost which will not be obligated against budgetary resources until the fiscal year in which DOL bills the cost to the Smithsonian. The Smithsonian's expenses for the FECA were \$2.4 and \$2.7 in fiscal years 2023 and 2022, respectively.

(m) Functional Allocation of Expenses

The cost of providing various programs and other activities summarized on a functional and natural basis is shown in note 17.

- Research includes personnel, travel, and other costs associated with the Smithsonian's world-wide research programs.
- Collections management includes the care, storage, transportation, digitization, and other costs of managing the collections.
- Education, public programs, and exhibitions includes costs of providing a wide array of programming and outreach to academia and the general public as well as costs to display, manage, and transport exhibits.
- Business activities includes personnel, cost of goods sold, and related expenses.
- Administration includes costs for executive management, financial administration, human resources, and legal services.
- Advancement includes costs associated with individual and corporate gifts and grants, annual appeals, and other fund-raising efforts.

Costs that benefit more than one program, such as security, facilities, depreciation, and amortization, are allocated across programs based on relative square feet, or direct costs as a percentage of total costs, before allocations.

(n) Related Organizations

The Smithsonian recognizes its interest in the net assets of organizations that are financially interrelated and the changes in its interest as other nonoperating activities. There are no related organizations of the Smithsonian.

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(o) Income Taxes

The Smithsonian is a tax-exempt organization as described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended (the Code). As such, the Smithsonian is generally exempt from Federal income taxes to the extent provided under Section 501 of the Code, except for unrelated business income.

The Tax Cuts and Jobs Act (the Act) was enacted in December 2017. Among other things, the Act imposes new taxes and established new rules for calculating unrelated business taxable income. The Smithsonian has reflected an estimate in its financial statements for unrelated trade or business income tax using the current proposed regulatory guidance and will continue to evaluate the impact of the Act on current and future tax positions.

The Smithsonian accounts for uncertain tax positions, when applicable. The tax years that remain subject to examination by the major tax jurisdictions under the statute are from the year 2019 and forward.

(p) Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(q) Risks and Uncertainties

The Smithsonian invests in a variety of investment securities. Investment securities are exposed to such risks as interest rate, market, and credit risks. As a result, changes in the values of investment securities may occur that could materially affect the value of the Smithsonian's investments and its financial position.

(r) COVID-19 Pandemic

On March 13, 2020, the President of the United States declared a national emergency with respect to COVID-19, a respiratory disease declared to be a pandemic by the World Health Organization (Pandemic). The Pandemic affected the capital markets and the economy, and the museum, research and education sectors. The threat from the Pandemic was addressed on the national, Federal, state and local levels in various forms, including executive orders, state and local orders, and legislative actions.

All business activities of the Smithsonian were negatively affected by the Pandemic but have steadily improved in fiscal year 2023. During the Pandemic, museums were temporarily closed from March 2020 through April 2021, at which time certain museums reopened with several restrictions. By the end of June 2021, all museums had reopened partial days each week with limited capacity. In May 2022, all museums returned to normal operating hours with no capacity restrictions.

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(s) Recently Adopted Accounting Pronouncements

Contributed Nonfinancial Assets

In September 2020, the FASB issued Accounting Standards Update (ASU) No. 2020-07, *Presentation and Disclosure by Not-for-Profit Entities for Contributed Nonfinancial Assets (Topic 958)*. This standard increased transparency around contributed nonfinancial assets, also known as “gifts-in-kind” (GIK), by requiring that GIK be presented separately in the statement of financial activities. The standard also added quantitative and qualitative disclosures for GIK at a disaggregated level including how assets are valued and how they are used. The Smithsonian adopted this ASU in fiscal year 2022 using a retrospective approach. Because total GIK are not material to the Smithsonian financial statements, they were not presented separately in the statement of financial activities but are included in other revenue.

Contributed nonfinancial assets, or gift in-kind contributions, such as donated space, services, equipment, and other assets totaled \$10.0 and \$8.7 in fiscal years 2023 and 2022, respectively. These gift in-kind contributions are recorded at estimated fair value at the date of the gift. Estimated fair value of donated space is based on average square foot rental costs of comparable real estate space. All other donated assets are valued based on either receipts or appraisals provided by donors. Donated space, services, and other assets are primarily utilized in education, public program, and exhibition programmatic activities. Donated services are also utilized for advancement. In kind contributions are not monetized.

Unless otherwise specified, gift in-kind contributions are restricted to use by specific Smithsonian units. These contributions are recognized as program support revenues (within other revenue) and program activities expenses in the statements of financial activities.

Each year volunteers make significant contributions of time to the Smithsonian, enhancing its programs and activities in the museums and with its collections. The services provided do not meet the criteria for recognition of contributed services, and accordingly, are not reflected in the statements of financial activities. Contributed services are reflected in the statements of financial activities at fair value if the services (1) create or enhance nonfinancial assets or (2) require specialized skills provided by individuals possessing those skills and are services, which would be typically purchased, if not provided by donation.

Intangibles

In August 2018, the FASB issued ASU No. 2018-15, *Intangibles – Goodwill and Other – Internal Use Software (Subtopic 350-40): Customer’s Accounting for Implementation Costs Incurred in a Cloud Computing Arrangement That Is a Service Contract*. This ASU requires that implementation costs incurred for cloud computing arrangements be capitalized in accordance with Subtopic 350-40 and be amortized over the service term of the hosting arrangement. The Smithsonian adopted this ASU in fiscal year 2022 using a prospective approach. The adoption of ASU 2018-15 did not have a material impact on the Smithsonian financial statements.

(t) Reclassification

Certain prior year amounts have been reclassified to conform with the current year presentation.

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(3) Financial Assets and Liquidity Resources

Federal appropriations provide significant funding for the Smithsonian's various programs and general operating costs, in addition to capital support for the repair, renovation and construction of its facilities. At the date of appropriation, an equal amount of cash is deposited and held by the U.S. Treasury on the Smithsonian's behalf until expended.

To meet immediate and longer-term cash needs, the Smithsonian has a working capital investment policy. The policy requires excess funds be invested in securities that are short-term or securities with maturities greater than one year that are highly liquid, easily convertible, and high-quality allowing for required liquidity and providing a maximum return within defined risk constraints. At September 30, 2023, the working capital investment fund totals \$470.0 and is comprised of cash equivalents of \$307.2 and investments of \$162.8. At September 30, 2022, the working capital investment fund totals \$441.2 and is comprised of cash equivalents of \$158.6 and investments of \$282.6.

Financial assets available for general expenditures (operating expenses, capital, and debt service), without donor or other restrictions limiting their use, consist of the following at September 30:

	2023			2022		
	Trust	Federal	Total	Trust	Federal	Total
Financial assets available within one year:						
Cash, cash equivalents, and U.S. Treasury balances	\$ 409.8	805.2	1,215.0	207.5	796.4	1,003.9
Accounts receivable and other assets, net	27.7	3.6	31.3	28.7	2.4	31.1
Pledges receivable, net	140.9	—	140.9	160.6	—	160.6
Working capital investments	162.8	—	162.8	282.6	—	282.6
Total financial assets	741.2	808.8	1,550.0	679.4	798.8	1,478.2
Plus endowment payout approved for fiscal years 2024 and 2023	98.8	—	98.8	87.6	—	87.6
	<u>\$ 840.0</u>	<u>808.8</u>	<u>1,648.8</u>	<u>767.0</u>	<u>798.8</u>	<u>1,565.8</u>

Quasi-endowment assets include funds without donor restrictions designated by the Board to function as endowment funds supporting the Smithsonian's programs and operations, including the directors' salaries of certain museums and centers and various operating costs. Although the Smithsonian does not intend to spend from its board designated endowment funds, other than amounts approved, these funds could be made available, if necessary (see note 13).

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(4) Accounts Receivable and Other Assets

Accounts receivable and other assets consist of the following at September 30:

	2023			2022		
	Trust	Federal	Total	Trust	Federal	Total
Grants and contracts	\$ 12.4	3.6	16.0	13.3	2.4	15.7
Trade accounts, net of allowance for doubtful accounts of \$0.2 in 2023 and \$0.3 in 2022	15.3	—	15.3	15.4	—	15.4
Inventory	15.3	0.3	15.6	16.2	0.4	16.6
Deferred expenses	8.6	0.1	8.7	7.8	—	7.8
Accrued interest and dividends receivable	2.2	—	2.2	0.5	—	0.5
Other assets	9.4	—	9.4	9.5	—	9.5
Total receivables and other assets	\$ 63.2	4.0	67.2	62.7	2.8	65.5

(5) Pledges Receivable

Pledges receivable consist of the following at September 30:

	2023	2022
Contributions receivable due within:		
Less than 1 year	\$ 140.9	160.6
1 to 5 years	116.5	158.4
5 years and beyond	6.6	6.7
	<u>264.0</u>	<u>325.7</u>
Less:		
Allowance for uncollectible contributions	(4.0)	(4.8)
Unamortized discount (at rates ranging from 1.1% to 2.9%)	(8.2)	(8.9)
	<u>251.8</u>	<u>312.0</u>
Charitable remainder trusts	22.9	17.0
	<u>274.7</u>	<u>329.0</u>
Pledges receivable, net	\$ 274.7	329.0

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(6) Investments and Fair Value Measurements

Investments are comprised of the following at September 30:

	<u>2023</u>	<u>2022</u>
Endowment, including Board designated funds	\$ 2,424.1	2,323.1
Working capital investments	162.8	282.6
Charitable gift annuity investments	<u>22.3</u>	<u>21.3</u>
Total investments	<u>\$ 2,609.2</u>	<u>2,627.0</u>

The three levels of the fair value hierarchy for recurring fair value measurements are prioritized based on the inputs to valuation techniques used to measure fair value and are as follows:

- Level 1 – Quoted or published prices in active markets for identical assets or liabilities, as of the reporting date.
- Level 2 – Observable inputs other than Level 1 prices such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.
- Level 3 – Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities.

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The following summarizes the Smithsonian's investments at fair value as of September 30, 2023 and 2022:

	2023				NAV ⁽¹⁾
	Total	Level 1	Level 2	Level 3	
Endowment investments:					
Global equities:					
Developed markets	\$ 442.2	64.8	—	—	377.4
Emerging markets	106.5	—	—	—	106.5
Marketable alternatives	334.2	—	—	—	334.2
Private equity:					
Private equity	211.3	—	—	—	211.3
Venture capital	710.4	2.3	—	—	708.1
Real assets:					
Energy and natural resources	89.2	—	—	—	89.2
Real estate funds	199.0	—	—	—	199.0
Futures contracts	18.9	—	18.9	—	—
Fixed income	59.0	40.4	—	—	18.6
Cash and equivalents	252.4	252.4	—	—	—
Pooled investments	2,423.1	359.9	18.9	—	2,044.3
U.S. Treasury deposits	1.0	1.0	—	—	—
Total endowment	2,424.1	360.9	18.9	—	2,044.3
Fixed income (working capital fund)	162.8	162.8	—	—	—
Gift annuities, primarily equities	22.3	22.3	—	—	—
Total investments	2,609.2	546.0	18.9	—	2,044.3
Charitable remainder trusts	22.9	—	—	22.9	—
	\$ 2,632.1	546.0	18.9	22.9	2,044.3

(1) Certain investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient have not been categorized within the fair value hierarchy. The fair value amounts presented in this table are intended to permit reconciliation of the fair value hierarchy to the amounts presented within the statement of financial position.

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	2022				NAV ⁽¹⁾
	Total	Level 1	Level 2	Level 3	
Endowment investments:					
Global equities:					
Developed markets	\$ 349.1	52.0	—	—	297.1
Emerging markets	100.2	—	—	—	100.2
Marketable alternatives	339.2	—	—	—	339.2
Private equity:					
Private equity	196.0	—	—	—	196.0
Venture capital	785.6	7.5	—	—	778.1
Real assets:					
Energy and natural resources	83.4	—	—	—	83.4
Real estate funds	178.8	—	—	—	178.8
Futures contracts	40.5	—	40.5	—	—
Fixed income	17.8	—	—	—	17.8
Cash and equivalents	231.5	231.5	—	—	—
Pooled investments	2,322.1	291.0	40.5	—	1,990.6
U.S. Treasury deposits	1.0	1.0	—	—	—
Total endowment	2,323.1	292.0	40.5	—	1,990.6
Fixed income (working capital fund)	282.6	282.6	—	—	—
Gift annuities, primarily equities	21.3	21.3	—	—	—
Total investments	2,627.0	595.9	40.5	—	1,990.6
Charitable remainder trusts	17.0	—	—	17.0	—
	<u>\$ 2,644.0</u>	<u>595.9</u>	<u>40.5</u>	<u>17.0</u>	<u>1,990.6</u>

(1) Certain investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient have not been categorized within the fair value hierarchy. The fair value amounts presented in this table are intended to permit reconciliation of the fair value hierarchy to the amounts presented within the statement of financial position.

The changes in Level 3 assets, charitable remainder trusts held by others, relate to valuation changes of the underlying assets. There were no transfers between levels during fiscal year 2023 or 2022.

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The following table summarizes the changes in Level 3 assets, charitable remainder trusts held by others, measured at fair value on a recurring basis for the years ended September 30:

	<u>2023</u>	<u>2022</u>
Fair value of Level 3 assets, beginning of the year	\$ 17.0	20.0
Unrealized gains (losses)	6.3	(2.6)
Proceeds from distributions	<u>(0.4)</u>	<u>(0.4)</u>
Fair value of Level 3 assets, end of the year	\$ <u>22.9</u>	<u>17.0</u>

The following summarizes information relating to the investments, which are stated at NAV as practical expedient for fair value and includes information about the nature, strategies, and risks of these major classes of nonmarketable investments as of September 30:

		<u>2023</u>			
		<u>NAV</u>	<u>Unfunded commitments</u>	<u>Redemption terms</u>	<u>Notice period (Days)</u>
Global equity:	(a)				
Developed markets		\$ 377.4	—	Weekly to annually	9 – 90
Emerging markets		106.5	—	Monthly to semi-annually	14 – 90
Marketable alternatives	(b)	334.2	24.9	Monthly to at maturity	45 – N/A
Private equity:	(c)				
Private equity		211.3	69.0	N/A	N/A
Venture capital		708.1	175.2	N/A	N/A
Real assets:	(d)				
Energy and natural resources		89.2	12.2	N/A	N/A
Real estate funds		199.0	125.5	N/A	N/A
Fixed income	(e)	<u>18.6</u>	<u>—</u>	Quarterly	90
		\$ <u>2,044.3</u>	<u>406.8</u>		

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(Dollars in millions)

		2022			
		NAV	Unfunded commitments	Redemption terms	Notice period (days)
Global equity:	(a)				
Developed markets		\$ 297.1	—	Weekly to annually	9 – 90
Emerging markets		100.2	—	Monthly to semi-annually	14 – 90
Marketable alternatives	(b)	339.2	42.0	Monthly to at maturity	5 – N/A
Private equity:	(c)				
Private equity		196.0	91.0	N/A	N/A
Venture capital		778.1	142.0	N/A	N/A
Real assets:	(d)				
Energy and natural resources		83.4	20.1	N/A	N/A
Real estate funds		178.8	141.6	N/A	N/A
Fixed income	(e)	17.8	—	Quarterly	90
		<u>\$ 1,990.6</u>	<u>436.7</u>		

- (a) Global equity is comprised of investments in funds and strategies invested in publicly listed equity securities in the global developed and emerging markets. Some of the funds are subject to lock-ups.
- (b) Marketable alternatives consist of investments in a broad array of securities and strategies aimed to reduce volatility and enhance returns. Smithsonian’s marketable alternatives managers may follow certain investment strategies including, but not limited, to long/short equity, credit and distressed, multi-strategy funds. Some of the funds are subject to soft and hard lock-ups and other funds are not eligible for redemption.
- (c) Private equity consists of limited partnerships that are organized to invest primarily in shares of operating companies that are not listed on a publicly traded stock exchange. Private equity strategies include investments in leveraged buyouts, growth capital and distressed investments. Venture capital strategies invest in start-ups and businesses with perceived long-term growth potential. Distributions to limited partners are made as soon as feasible and, in accordance with the limited partnership agreement, when realizations (sales of portfolio companies) are made, or when interest payments, dividends, or recapitalizations are generated. Certain investments are commitment-based and not eligible for withdrawal through the life of the fund. Timing of liquidation of funds is unknown.
- (d) Real assets include real estate energy and natural resources investments that are made mostly in private limited partnerships as well as publicly traded securities funds. Distributions to limited partners are made as soon as feasible and, in accordance with the limited partnership agreement, when realizations (sales of portfolio companies) are made, or when interest payments, dividends, or recapitalizations are generated. Certain investments are commitment based and not eligible for withdrawal through the life of the fund. Timing of liquidation of funds is unknown.

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- (e) Fixed income includes funds that invest in U.S. government, agency and municipal bonds, and other interest-bearing products.

The Smithsonian is obligated under the terms of certain limited partnership agreements to remit additional funding periodically as capital calls are exercised. Such commitments are callable over the fund investment period, generally the first five years of the funds. The standard life of Smithsonian's investments in these private partnerships are between 8 and 10 years with possible one to two one-year extension periods and/or other termination clauses.

The following summarizes the investment return, net of expenses, and its classification in the statements of financial activities for the years ended September 30:

	2023	2022
Dividend and interest income, net of expenses	\$ 20.9	7.9
Net realized and unrealized gains (losses)	33.2	(201.2)
Total investment return	\$ 54.1	(193.3)
Endowment payout allocated for operations	\$ 100.2	87.8
Short term investment income (loss)	24.5	(2.7)
Investment return, net of endowment payout	(70.6)	(278.4)
Total investment return	\$ 54.1	(193.3)

(7) Property and Equipment

Property and equipment consist of the following at September 30:

	2023		
	Trust	Federal	Total
Land	\$ 32.8	—	32.8
Construction in progress	64.5	452.3	516.8
Buildings and capital improvements	1,236.4	3,599.5	4,835.9
Equipment and software	298.4	268.7	567.1
Leasehold improvements	104.7	34.2	138.9
	1,736.8	4,354.7	6,091.5
Accumulated depreciation	(808.9)	(2,320.3)	(3,129.2)
Total property and equipment, net	\$ 927.9	2,034.4	2,962.3
Depreciation expense	\$ 69.0	128.0	197.0

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		2022		
		Trust	Federal	Total
Land	\$	32.8	—	32.8
Construction in progress		47.2	369.2	416.4
Buildings and capital improvements		1,216.2	3,415.9	4,632.1
Equipment and software		290.7	267.0	557.7
Leasehold improvements		104.9	33.9	138.8
		<u>1,691.8</u>	<u>4,086.0</u>	<u>5,777.8</u>
Accumulated depreciation		<u>(742.5)</u>	<u>(2,199.0)</u>	<u>(2,941.5)</u>
Total property and equipment, net	\$	<u>949.3</u>	<u>1,887.0</u>	<u>2,836.3</u>
Depreciation expense	\$	59.3	121.2	180.5

(8) Leases

Accounting for Leases as Lessee

The Smithsonian leases office and warehouse space as well as equipment under long-term operating leases expiring at various dates to 2032.

Operating leases as a lessee are included in operating lease right-of-use (ROU) assets and operating lease liabilities on the statements of financial position. Rent expense under operating leases that provide for scheduled rent increases over their terms is recognized on a straight-line basis.

Right-of-use assets represent the right to use an underlying asset for the lease term, if the expected lease term is greater than 12 months. The Smithsonian elected a policy to not recognize ROU assets and lease liabilities for short-term leases, generally comprised of leases for office and communication equipment.

Lease liabilities represent the obligation to make lease payments arising from the lease. ROU assets and related liabilities are recognized at the lease commencement date based on the present value of lease payments over the lease term discounted using an appropriate incremental borrowing rate (5-Year yield established by the Department of Treasury). The commencement date is when the Smithsonian takes possession of the asset, or in the case of real estate leases, when the landlord makes the building available for use. The value of an option to extend or terminate a lease is reflected to the extent it is reasonably certain management will exercise that option.

Variable lease payments for leases are generally provided for as rent escalations based on increases in property taxes, operating expenses attributable to the leased properties. Changes in variable lease payments, other than those attributed to indexed rates estimates are recognized in the period in which they occur.

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The following table presents the various components of lease expense as of September 30, 2023 and 2022:

	<u>2023</u>	<u>2022</u>
Operating lease expense	\$ 22.8	23.9
Variable lease expense	8.3	7.8
Short-term lease costs	4.2	2.4
	<u>\$ 35.3</u>	<u>34.1</u>

The following table presents supplemental information relating to the cash flows arising from lease transactions for the years ended September 30, 2023 and 2022. Cash payments related to variable lease costs and short-term leases are not included in the measurement of ROU assets and operating lease liabilities, as such, are excluded from the amounts below.

Operating cash outflows from operating leases	\$ 29.9	30.1
Non cash right-of-use assets for lease liabilities:		
Beginning balance	91.4	110.4
In exchange for new lease liabilities	(2.3)	2.5
Accumulated amortization, right-of-use assets	(18.8)	(21.5)

The weighted-average lease term and discount rate for Smithsonian leases for the years ended as of September 30, 2023 and 2022 is 3 years 10 months and .63%, and 4 years 9 months and 0.61%, respectively.

The Smithsonian currently limits leases using Federal funds to five years under the five-year contracting authority of the Federal Acquisition Streamlining Act. The Smithsonian still has legacy leases exceeding the current five-year authority that were executed prior to the enactment of the Federal Acquisition Streamlining

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Act. The table below presents a maturity analysis of expected undiscounted cash flows for all leases on an annual basis for the next five years and thereafter.

2024	\$	25.3
2025		22.4
2026		10.7
2027		9.4
2028		6.4
Thereafter		<u>1.6</u>
Undiscounted cash flows for leases		75.8
Add: discount		<u>3.8</u>
Operating lease liabilities	\$	<u><u>79.6</u></u>

Accounting for Leases as a Lessor

The Smithsonian leases certain office space to the existing tenants that were residing in the headquarters building when purchased in fiscal year 2020. Lease payments due to the Smithsonian are generally fixed and paid over the term of the lease. In general, the Smithsonian does not consider renewal periods to be reasonably certain of being exercised. Leases provided by the Smithsonian do not contain variable payments that are based on an index or rate. Variable payments are recognized as revenue as earned. The Smithsonian leases do not contain residual value guarantees or purchase options.

Rent income included in the statement of financial activities for the years ended September 30, 2023 and 2022 was \$2.9 and \$3.2, respectively.

Future undiscounted lease payments due to the Smithsonian on operating leases are as follows:

2024	\$	2.0
2025		1.9
2026		1.9
2027		2.0
2028		1.9
Thereafter		<u>5.9</u>
	\$	<u><u>15.6</u></u>

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(9) Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses consist of the following at September 30:

	2023		
	Trust	Federal	Total
Accounts payable	\$ 31.8	84.6	116.4
Accrued salaries	20.0	29.7	49.7
Accrued annual leave	19.1	35.4	54.5
Workers' compensation (FECA)	2.3	26.8	29.1
Post retirement benefits	14.5	—	14.5
Other accrued personnel benefits	1.0	5.6	6.6
Deferred rent	0.4	—	0.4
Charitable gift annuity liabilities	11.7	—	11.7
Other accrued liabilities	1.4	0.3	1.7
	<hr/>	<hr/>	<hr/>
Total accounts payable and accrued expenses	\$ <u>102.2</u>	<u>182.4</u>	<u>284.6</u>
	2022		
	Trust	Federal	Total
Accounts payable	\$ 37.5	88.0	125.5
Accrued salaries	17.3	28.1	45.4
Accrued annual leave	18.9	35.9	54.8
Workers' compensation (FECA)	2.3	27.0	29.3
Post retirement benefits	15.7	—	15.7
Other accrued personnel benefits	0.5	5.6	6.1
Deferred rent	0.7	—	0.7
Charitable gift annuity liabilities	12.6	—	12.6
Other accrued liabilities	0.4	0.3	0.7
	<hr/>	<hr/>	<hr/>
Total accounts payable and accrued expenses	\$ <u>105.9</u>	<u>184.9</u>	<u>290.8</u>

Federal accrued annual leave, FECA, and other accrued liabilities are unfunded and cannot be met by the Smithsonian without continued annual Federal appropriations.

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(10) Environmental Remediation Obligations

The Smithsonian has unfunded environmental remediation obligations that are estimated based on third party studies, contractor bids, and internal estimates derived from recently completed remediation projects for similar facilities and other information for similar projects. The present value of the obligation is calculated using an inflation rate of 5.5% and 7.7% as well as a discount rate of 2.5% and 1.9% at September 30, 2023 and 2022, respectively. Each period the obligation is accreted to its present value. Because the related properties are fully depreciated, changes in the estimated obligation are expensed. Any difference between the estimated obligation and the actual cost of remediation is also expensed.

The following summarizes activity in the unfunded environmental remediation obligation for the years ended September 30:

	<u>2023</u>	<u>2022</u>
Balance, beginning of the year	\$ 46.1	46.6
Accretion	1.4	1.2
Remediation costs	(3.5)	(2.4)
Change in estimate	9.0	0.7
Balance, end of year	\$ <u>53.0</u>	<u>46.1</u>

(11) Long-term Debt

The Smithsonian's long-term debt is unsecured and funded solely through trust funds without donor restrictions. Long-term debt is comprised of the following at September 30:

	<u>2023</u>	<u>2022</u>
Series 2020 General Obligation Bonds, variable interest rate of 1.18% to 2.1%, principal ranging \$10.9 to \$13.0, due September 1, 2023 through 2034	\$ 129.9	140.6
Series 2020 General Obligations Bonds, term, principal amounts ranging \$13.2 to \$14.8, interest rate 2.645%, due September 1, 2035 through 2039	70.0	70.0
Series 2020 General Obligation Bonds, term, principal amounts ranging \$15.1 to \$16.5, interest rate 2.695%, due September 1, 2040 through 2044	66.0	66.0
Series 2010 Revenue Bonds, term, principal amounts ranging \$2.0 to \$2.4, interest rate 5.25%, due February 1, 2023 through 2028	10.9	12.9

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	<u>2023</u>	<u>2022</u>
Series 2003 Revenue Bonds, variable interest rate of 1.58% to 4.5%, due December 1, 2033		
Series A	\$ 52.5	52.5
Series B	25.0	25.0
	<u>354.3</u>	<u>367.0</u>
Less: Unamortized bond issuance cost (2020 bond)	(0.3)	(0.3)
Less: Unamortized underwriter's discount (2020 bond)	(0.7)	(0.7)
Plus: Unamortized bond premium (2010 bond)	0.3	0.4
	<u>\$ 353.6</u>	<u>366.4</u>

Series 2020 Revenue Bonds

The general obligation Series 2020 Federally taxable bonds were issued on June 18, 2020, to finance the costs of acquiring the Smithsonian's consolidated administrative headquarters building located at 600 Maryland Avenue, SW, of Washington D.C. Interest is payable semiannually on March 1 and September 1. The bonds are subject to optional and mandatory redemption prior to their stated maturity.

The serial bonds mature annually through September 1, 2034, with principal repayments ranging from \$10.9 to \$13.0 per year. The term bonds maturing September 1, 2034 through 2039, have a fixed interest rate of 2.645%, and the term bonds maturing September 1, 2040 through 2044, have a fixed interest rate of 2.695%.

Series 2010 Revenue Bonds

The tax-exempt Series 2010 Revenue Bonds were issued by the District of Columbia on behalf of the Smithsonian to finance capital and other projects. Interest is payable semiannually on August 1 and February 1.

The term bonds maturing on February 1, 2028, are subject to mandatory redemption by sinking fund installments ranging from \$2.0 to \$2.4 per year through the maturity date.

Series 2003 Revenue Bonds

The tax-exempt Series 2003 Revenue Bonds were issued by the Fairfax County Economic Development Authority (Virginia) on behalf of the Smithsonian to finance a portion of the Steven F. Udvar-Hazy Center, an extension of the National Air and Space Museum. The bonds are subject to early redemption at the option of the Smithsonian. Interest is payable monthly at a variable interest rate determined in accordance with the Indenture. Interest rates for Series A and Series B were 3.92% as of September 30, 2023 and 1.68% as of September 30, 2022.

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The bonds are supported by a standby bond purchase agreement for both the Series A and Series B (collectively, the 2003 Liquidity Facility) with Wells Fargo (Trustee) and Northern Trust Company (Liquidity Facility provider). The 2003 Liquidity Facility provides liquidity support when the bonds are bearing interest at a daily or weekly rate and expires September 5, 2025.

Interest expense was \$8.8 in fiscal year 2023 and \$7.2 in fiscal year 2022.

Future annual maturities of long-term debt are as follows:

2024	\$	12.9
2025		13.1
2026		13.3
2027		13.6
2028		13.9
Thereafter		<u>287.5</u>
	\$	<u><u>354.3</u></u>

The Smithsonian has a \$50.0 line of credit available to provide additional resources if needed. There were no outstanding borrowings at September 30, 2023 and 2022. The amounts available to be borrowed on the line of credit are subject to the limitations of the Smithsonian's debt covenants.

(12) Net Assets

Net assets consist of the following as of September 30:

	2023		
	<u>Without donor restrictions</u>	<u>With donor restrictions</u>	<u>Total</u>
Endowment investment fund	\$ —	1,420.2	1,420.2
Board designated quasi endowment funds	<u>1,003.9</u>	<u>—</u>	<u>1,003.9</u>
Total net assets subject to payout spending policy	1,003.9	1,420.2	2,424.1
Net assets with donor restrictions available for:			
Programs and operations	—	431.2	431.2
Capital repairs, renovation, and construction	—	284.5	284.5
Endowment contributions receivable and other	—	14.5	14.5
Net investment in property and equipment	2,143.0	465.7	2,608.7
Unfunded federal liabilities	(115.6)	—	(115.6)
Undesignated, including time restrictions	<u>35.2</u>	<u>7.1</u>	<u>42.3</u>
	<u>\$ 3,066.5</u>	<u>2,623.2</u>	<u>5,689.7</u>

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	2022		
	<u>Without donor restrictions</u>	<u>With donor restrictions</u>	<u>Total</u>
Endowment investment fund	\$ —	1,378.6	1,378.6
Board designated quasi endowment funds	944.5	—	944.5
Total net assets subject to payout spending policy	944.5	1,378.6	2,323.1
Net assets with donor restrictions available for:			
Programs and operations	—	408.4	408.4
Capital repairs, renovation, and construction	—	230.7	230.7
Endowment contributions receivable and other	—	13.8	13.8
Net investment in property and equipment	2,085.8	384.1	2,469.9
Unfunded federal liabilities	(109.3)	—	(109.3)
Undesignated, including time restrictions	65.9	7.7	73.6
	<u>\$ 2,986.9</u>	<u>2,423.3</u>	<u>5,410.2</u>

Donor restricted endowment funds include accumulated appreciation of \$658.3 as of September 30, 2023 and \$691.5 as of September 30, 2022. Future-funded Federal liabilities include environmental remediation obligations, accrued annual leave, workers compensation, and litigation liabilities.

Net assets with donor restrictions were available for the following purposes as of September 30:

	<u>2023</u>			<u>2022</u>		
	<u>Endowments at historical cost</u>	<u>Subject to purpose restriction and time</u>	<u>Total</u>	<u>Endowments at historical cost</u>	<u>Subject to purpose restriction and time</u>	<u>Total</u>
Museums and general support	\$ 195.8	299.6	495.4	169.1	302.0	471.1
Education, public programs, exhibitions	346.1	502.5	848.6	313.2	526.5	839.7
Research	109.1	172.5	281.6	104.6	164.6	269.2
Acquisitions and collections	77.5	139.1	216.6	70.1	129.5	199.6
Facilities and capital	15.5	765.5	781.0	12.1	631.6	643.7
	<u>\$ 744.0</u>	<u>1,879.2</u>	<u>2,623.2</u>	<u>669.1</u>	<u>1,754.2</u>	<u>2,423.3</u>

Endowments at historical costs above includes charitable remainder trusts and endowment pledge receivables.

(13) Endowment Funds

The Smithsonian endowment consists of approximately 700 individual funds established for a variety of purposes. The endowment includes both donor-restricted endowment funds and funds designated by the Board to function as endowments supporting the Smithsonian's programs and operations. Net assets associated with endowment funds, including funds designated by the Board to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

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Interpretation of Relevant Law

Management has resolved to be guided by the standards of the Uniform Prudent Management of Institutional Funds Act (UPMIFA) in the management, investment, and expenditure of endowment funds although it is not required to do so as a matter of law. Management has interpreted UPMIFA, as allowing the Smithsonian to allocate for expenditure or accumulate so much of an endowment fund as it determines to be prudent for the uses, purposes, and durations for which the endowment fund is established, subject to the intent of the donor as expressed in the gift instrument. Unless otherwise stated in the gift instrument, the assets in an endowment fund shall be donor-restricted assets until allocated for expenditure. The corpus of the Smithsonian's endowment funds consists of (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment and (c) changes to the permanent endowment made in accordance with the direction of the donor gift instrument. Earnings and accumulated appreciation of the endowment fund remain restricted until allocated for expenditure in a manner consistent with the standard of prudence prescribed by UPMIFA. In accordance with UPMIFA, the following factors are considered when making a determination to allocate or accumulate donor-restricted funds: duration and preservation of the fund; purpose of board designated or donor-restricted fund; general economic conditions; possible impact of inflation and deflation; expected return from income and appreciation of investments; other available resources; and the Smithsonian's investment guidelines.

The Smithsonian has adopted investment and spending policies for endowment assets that are intended to provide a predictable stream of funding for programs and operations while maintaining the purchasing power of the endowment. Under the investment policy, as approved by the Board, endowment assets are invested in a manner that reduces risk through diversification while obtaining a competitive rate of return. To satisfy its long-term rate-of-return, the Smithsonian relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends), targeting a diversified asset portfolio that utilizes fixed income and equity-based investments to achieve its long-term objectives within prudent risk constraints. The Board's Investment Committee reviews the long-term asset strategy for the investment pool.

Substantially all the assets of individual endowment funds are pooled and invested. Individual funds buying or disposing of units on the basis of the per unit market value at the beginning of the month in which the transaction takes place. Each fund participating in the investment pool receives an annual payout based on the number of units owned. The Smithsonian's spending policy is based on an annual endowment spending rate of 5% of the prior 20 quarters' average endowment value. This spending rate constitutes the Board's annual allocation for spending endowment earnings to support programs and operations. The Board authorized an additional allocation of up to 0.5% for fiscal year 2023 and 2022 for eligible funds to support the advancement priorities.

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The following summarizes certain per endowment unit information, in whole dollars.

	<u>2023</u>	<u>2022</u>
Market value of fund per unit:		
Beginning of the year	\$ 1,265.53	1,414.37
End of the year	1,234.72	1,265.53
Payout per unit:		
Program and operations support	\$ 52.18	46.91
Advancement	4.99	3.88

The following table summarizes the change in endowment funds during fiscal year 2023 and 2022:

	<u>2023</u>		
	<u>Without donor restrictions</u>	<u>With donor restrictions</u>	<u>Total</u>
Endowment net assets at beginning of the year	\$ 944.5	1,378.6	2,323.1
Additional designation of quasi endowments and reinvestments	81.5	12.2	93.7
Uninvested cash	3.8	—	3.8
Contributions received	—	67.7	67.7
Investment return	24.9	11.1	36.0
Allocation of endowment assets for expenditure	(50.8)	(49.4)	(100.2)
Endowment net assets at end of year	<u>\$ 1,003.9</u>	<u>1,420.2</u>	<u>2,424.1</u>

	<u>2022</u>		
	<u>Without donor restrictions</u>	<u>With donor restrictions</u>	<u>Total</u>
Endowment net assets at beginning of the year	\$ 1,048.5	1,484.1	2,532.6
Additional designation of quasi endowments and reinvestments	16.4	8.3	24.7
Uninvested cash	5.9	—	5.9
Contributions received	—	32.6	32.6
Investment return	(81.3)	(103.6)	(184.9)
Allocation of endowment assets for expenditure	(45.0)	(42.8)	(87.8)
Endowment net assets at end of year	<u>\$ 944.5</u>	<u>1,378.6</u>	<u>2,323.1</u>

SMITHSONIAN INSTITUTION

Notes to Financial Statements

September 30, 2023 and 2022

(Dollars in millions)

Endowment Funds with Deficiencies

From time to time, the fair value of assets associated with individual donor restricted endowment funds may fall below the level required to be maintained in perpetuity or the applicable donor gift document, creating an “underwater” endowment fund. Such deficiencies are generally the result of unfavorable market fluctuations and continuing the allocations for various programs is generally deemed prudent by the Board. Significant underwater endowment funds were \$3.8 and \$2.7 at September 30, 2023 and 2022, respectively.

(14) Net Assets Released From Restriction

Net assets are released from donor restrictions due to the passage of time, assets placed in service, or by incurring expenses satisfying the restricted purpose specified by the donors, and were as follows for fiscal years 2023 and 2022:

	2023		
	Trust	Federal	Total
Operating releases:			
Purpose restricted gifts released for:			
Museums and general support	\$ 35.2	—	35.2
Education, public programs and exhibitions	100.6	—	100.6
Research	55.4	—	55.4
Acquisitions and collections	11.4	—	11.4
Facilities	1.5	19.1	20.6
Total operating releases	204.1	19.1	223.2
Nonoperating releases:			
Assets placed in service and released from:			
Capital appropriation	—	183.5	183.5
Capital contributions	3.8	—	3.8
Total nonoperating releases	3.8	183.5	187.3
Total releases	\$ 207.9	202.6	410.5

SMITHSONIAN INSTITUTION

Notes to Financial Statements

September 30, 2023 and 2022

(Dollars in millions)

	2022		
	Trust	Federal	Total
Operating releases:			
Purpose restricted gifts released for:			
Museums and general support	\$ 33.9	—	33.9
Education, public programs and exhibitions	97.0	—	97.0
Research	51.7	—	51.7
Acquisitions and collections	12.6	—	12.6
Facilities	2.5	40.6	43.1
Total operating releases	<u>197.7</u>	<u>40.6</u>	<u>238.3</u>
Nonoperating releases:			
Assets placed in service and released from:			
Capital appropriation	—	345.9	345.9
Capital contributions	31.3	—	31.3
Total nonoperating releases	<u>31.3</u>	<u>345.9</u>	<u>377.2</u>
Total releases	<u>\$ 229.0</u>	<u>386.5</u>	<u>615.5</u>

(15) Federal Appropriations

The Federal appropriation received in fiscal year 2023 is reconciled to Federal appropriation revenue recognized as follows:

	2023		
	Salaries and expenses	Repair, restoration, and construction	Total
Federal appropriations received	\$ 892.9	275.7	1,168.6
Unexpended appropriations	(186.9)	(239.5)	(426.4)
Amounts expended from prior years' appropriations	164.8	249.6	414.4
Federal appropriation revenue	<u>\$ 870.8</u>	<u>285.8</u>	<u>1,156.6</u>
Without donor restrictions (operating)	\$ 870.8	—	870.8
With donor restrictions (nonoperating)	—	285.8	285.8
Federal appropriation revenue	<u>\$ 870.8</u>	<u>285.8</u>	<u>1,156.6</u>

SMITHSONIAN INSTITUTION

Notes to Financial Statements

September 30, 2023 and 2022

(Dollars in millions)

The Federal appropriation received in fiscal year 2022 is reconciled to Federal appropriation revenue recognized as follows:

	2022		
	Salaries and expenses	Repair, restoration, and construction	Total
Federal appropriations received	\$ 852.2	217.2	1,069.4
Unexpended appropriations	(182.8)	(185.0)	(367.8)
Amounts expended from prior years' appropriations	153.0	195.0	348.0
Federal appropriation revenue	<u>\$ 822.4</u>	<u>227.2</u>	<u>1,049.6</u>
Without donor restrictions (operating)	\$ 822.4	—	822.4
With donor restrictions (nonoperating)	—	227.2	227.2
Federal appropriation revenue	<u>\$ 822.4</u>	<u>227.2</u>	<u>1,049.6</u>

(16) Business Activities

The following summarizes business activities for the years ended September 30:

	2023			2022		
	Business activities revenue	Operating expenses	Net operating gain	Business activities revenue	Operating expenses	Net operating gain
Smithsonian Enterprises	\$ 150.8	112.5	38.3	116.1	91.9	24.2
All other business activities	18.9	14.7	4.2	17.4	12.1	5.3
	<u>\$ 169.7</u>	<u>127.2</u>	<u>42.5</u>	<u>133.5</u>	<u>104.0</u>	<u>29.5</u>

Business activities revenue is further detailed as follows for the years ended September 30:

	2023	2022
Merchandise sales	\$ 70.4	45.4
Media	22.8	24.8
Concessions, licensing, and other	76.5	63.3
	<u>\$ 169.7</u>	<u>133.5</u>

SMITHSONIAN INSTITUTION

Notes to Financial Statements

September 30, 2023 and 2022

(Dollars in millions)

(17) Functional Classification of Expenses

Operating expenses by functional and natural classification are presented for the year ended September 30, 2023 as follows:

	Program activities				Supporting activities		Total
	Research	Collections mgmt	Education, programs and exhibitions	Business activities	Admin	Advancement	
Trust:							
Compensation and benefits	\$ 83.2	14.0	47.4	62.0	24.9	43.6	275.1
Rent, utilities and services	70.4	(1.7)	49.1	19.6	(0.6)	29.4	166.2
Cost of sales	—	—	0.1	54.0	—	2.4	56.5
Travel and transportation	4.8	0.9	3.5	0.3	0.4	1.1	11.0
Other	3.3	0.5	1.7	(10.7)	8.6	0.5	3.9
Total before depreciation	161.7	13.7	101.8	125.2	33.3	77.0	512.7
Depreciation	6.4	25.4	21.8	2.0	13.3	0.1	69.0
Total operating expenses	\$ 168.1	39.1	123.6	127.2	46.6	77.1	581.7
Federal:							
Compensation and benefits	\$ 119.9	160.1	169.8	—	128.7	0.6	579.1
Rent, utilities and services	52.2	95.6	112.4	—	85.5	1.3	347.0
Cost of sales	—	—	—	—	0.2	—	0.2
Travel and transportation	2.4	1.4	2.5	—	0.4	—	6.7
Other	3.2	3.8	5.5	—	5.8	—	18.3
Total before depreciation	177.7	260.9	290.2	—	220.6	1.9	951.3
Depreciation	11.8	47.0	44.1	—	24.8	0.3	128.0
Total operating expenses	\$ 189.5	307.9	334.3	—	245.4	2.2	1,079.3
Total operating expenses:							
Compensation and benefits	\$ 203.1	174.1	217.2	62.0	153.6	44.2	854.2
Rent, utilities and services	122.6	93.9	161.5	19.6	84.9	30.7	513.2
Cost of sales	—	—	0.1	54.0	0.2	2.4	56.7
Travel and transportation	7.2	2.3	6.0	0.3	0.8	1.1	17.7
Other	6.5	4.3	7.2	(10.7)	14.4	0.5	22.2
Total before depreciation	339.4	274.6	392.0	125.2	253.9	78.9	1,464.0
Depreciation	18.2	72.4	65.9	2.0	38.1	0.4	197.0
Total operating expenses	\$ 357.6	347.0	457.9	127.2	292.0	79.3	1,661.0

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Notes to Financial Statements

September 30, 2023 and 2022

(Dollars in millions)

Operating expenses by functional and natural classification are presented for the year ended September 30, 2022 as follows:

	Program activities				Supporting activities		Total
	Research	Collections mgmt	Education, programs and exhibitions	Business activities	Admin	Advancement	
Trust:							
Compensation and benefits	\$ 79.8	13.8	44.2	53.1	20.2	40.9	252.0
Rent, utilities and services	63.0	4.9	49.5	13.4	(6.8)	25.5	149.5
Cost of sales	—	—	0.1	45.0	—	2.3	47.4
Travel and transportation	2.9	0.9	3.1	0.1	0.1	0.4	7.5
Other	3.1	0.9	1.2	(9.7)	5.2	0.8	1.5
Total before depreciation	148.8	20.5	98.1	101.9	18.7	69.9	457.9
Depreciation	6.8	20.5	20.0	2.1	9.8	0.1	59.3
Total operating expenses	\$ 155.6	41.0	118.1	104.0	28.5	70.0	517.2
Federal:							
Compensation and benefits	\$ 134.3	166.0	185.3	—	133.2	0.4	619.2
Rent, utilities and services	56.9	94.5	107.9	—	68.1	0.4	327.8
Cost of sales	—	—	—	—	0.1	—	0.1
Travel and transportation	1.4	0.8	1.4	—	0.3	—	3.9
Other	3.6	5.1	4.2	—	5.6	—	18.5
Total before depreciation	196.2	266.4	298.8	—	207.3	0.8	969.5
Depreciation	14.0	41.9	45.0	—	20.1	0.2	121.2
Total operating expenses	\$ 210.2	308.3	343.8	—	227.4	1.0	1,090.7
Total operating expenses:							
Compensation and benefits	\$ 214.1	179.8	229.5	53.1	153.4	41.3	871.2
Rent, utilities and services	119.9	99.4	157.4	13.4	61.3	25.9	477.3
Cost of sales	—	—	0.1	45.0	0.1	2.3	47.5
Travel and transportation	4.3	1.7	4.5	0.1	0.4	0.4	11.4
Other	6.7	6.0	5.4	(9.7)	10.8	0.8	20.0
Total before depreciation	345.0	286.9	396.9	101.9	226.0	70.7	1,427.4
Depreciation	20.8	62.4	65.0	2.1	29.9	0.3	180.5
Total operating expenses	\$ 365.8	349.3	461.9	104.0	255.9	71.0	1,607.9

Purchases of collection items are included in collections management activities.

SMITHSONIAN INSTITUTION

Notes to Financial Statements

September 30, 2023 and 2022

(Dollars in millions)

(18) Commitments and Contingencies

(a) Government Awards

The Smithsonian receives significant amounts of Federal funding in the form of grants and contracts. These awards are subject to audit by Federal agencies. Management is of the opinion that no material disallowances of costs or expenses are likely.

(b) Construction

As of September 30, 2023, the Smithsonian has commitments of approximately \$314.1 related to construction in progress at several of its locations, the largest related to projects at the National Air and Space Museum of \$98.7 and Museum Support Center Collections Storage Pod 6 construction of \$46.6.

(c) Litigation

The Smithsonian is a party to various litigation arising out of the normal conduct of its operations. In the opinion of the Smithsonian's general counsel, the ultimate resolution of these matters will not have a significant effect on the Smithsonian's financial position or future results of operations.

(d) Subsequent Events

Management has evaluated subsequent events from September 30, 2023 through January 22, 2024, which is the date that the financial statements are available to be issued and determined that there are no adjustments to or other items to disclose.

SMITHSONIAN INSTITUTION
Schedule of Expenditures of Federal Awards
Year ended September 30, 2023

Federal Grantors/pass-through grantors/agencies or cluster title	Direct award or pass through entity	Pass-through entity award number	Federal assistance listing number (ALN)	Federal expenditures	Amounts provided to subrecipients
Research and Development Cluster					
United States Department of Agriculture (USDA)					
Agricultural Research Basic and Applied Research	Direct		10.001	\$ 9,652	—
Agriculture and Food Research Initiative (AFRI)	Direct		10.310	103,630	80,274
Agriculture and Food Research Initiative (AFRI)	University of North Carolina – Greensboro	#20180006.2	10.310	67,764	—
Agriculture and Food Research Initiative (AFRI)	University of North Carolina – Greensboro	#20200019.3	10.310	13,899	—
Subtotal Agriculture and Food Research Initiative (AFRI) (ALN 10.310)				185,293	80,274
Environmental Quality Incentives Program	Virginia Polytechnic Institute	423512-19985	10.912	466	—
Total United States Department of Agriculture				195,411	80,274
United States Department of Commerce (DOC)					
Ocean Exploration					
Integrated Ocean Observing System (IOOS)	University of Delaware	UDR0000106	11.012	38,649	—
Integrated Ocean Observing System (IOOS)	University of Delaware	UDR0000108	11.012	19,517	—
Integrated Ocean Observing System (IOOS)	University of Delaware	UDR0000255	11.012	20,694	—
Subtotal Integrated Ocean Observing System (IOOS) (ALN 11.012)				78,860	—
Broad Agency Announcement	Direct		11.015	9,208	—
Sea Grant Support	University of Maryland	SA #75281870-N, PO #85730	11.417	18,570	16,971
Sea Grant Support	University of Maryland	SA #75281870-Q, PO #85843	11.417	(904)	—
Subtotal Sea Grant Support (ALN 11.417)				17,666	16,971
Climate and Atmospheric Research	Direct		11.431	167,140	—
Chesapeake Bay Studies	University of New Hampshire	PZL0178	11.457	78,996	—
Habitat Conservation	State of California	#18-005	11.463	50,579	—
Subtotal Habitat Conservation (ALN 11.463)				50,579	—
Center for Sponsored Coastal Ocean Research_Coastal Ocean Program	Lehigh University	543829-78001	11.478	85,103	—
Center for Sponsored Coastal Ocean Research_Coastal Ocean Program	University of Florida	UFDSP00012282/NA18NOS4780170	11.478	92,351	—
Subtotal Center for Sponsored Coastal Ocean Research (ALN 11.478)				177,454	—
Coral Reef Conservation Program	Direct		11.482	5,935	—
Total United States Department of Commerce				601,328	67,883
United States Department of Defense (DOD)					
Department of Defense					
Basic and Applied Scientific Research	Henry M. Jackson Foundation	CON000751.2	12.000	14,308	—
Basic and Applied Scientific Research	Direct		12.300	120,835	45,239
Basic and Applied Scientific Research	University of Maryland	SA074350660 PO117912	12.300	5,290	—
Subtotal Basic and Applied Scientific Research (ALN 12.300)				126,125	45,239
Scientific Research – Combating Weapons of Mass Destruction	Direct		12.351	228,045	89,059
Military Medical Research and Development	Henry M. Jackson Foundation	CON000751	12.420	121,788	—
Research and Technology Development	University of Miami	OS00000978 / SPC-002833	12.910	62,009	—
Research and Technology Development	Johns Hopkins Applied Physics Laboratory	160146	12.910	234,541	—
Subtotal Research and Technology Development (ALN 12.910)				296,550	—
Total United States Department of Defense				786,816	134,298

SMITHSONIAN INSTITUTION
Schedule of Expenditures of Federal Awards
Year ended September 30, 2023

Federal Grantors/pass-through grantors/agencies or cluster title	Direct award or pass through entity	Pass-through entity award number	Federal assistance listing number (ALN)	Federal expenditures	Amounts provided to subrecipients
United States Department of the Interior (DOI)					
Native Hawaiian Community Guest Stewardship	Chesapeake Bay Foundation	#F22AP02570 SI Sub	15.068	\$ 14,567	—
Cooperative Endangered Species Conservation Fund	Commonwealth of Virginia	#301-23-104	15.615	1,468	—
State Wildlife Grants	North Dakota Game and Fish Department	T-57-R	15.634	33,485	5,637
State Wildlife Grants	Maryland Department of Natural Resources	K00P2600495	15.634	3,293	—
State Wildlife Grants	Virginia Department of Wildlife Resources	F21AP01447-2 (EP3361867)	15.634	65,202	—
Subtotal State Wildlife Grants (ALN 15.634)				101,980	5,637
Migratory Bird Joint Ventures	Direct		15.637	41,099	—
NFWF-USFWS Conversation Partnership	National Fish and Wildlife Foundation	2501.21.070932	15.663	58,096	—
Cooperative Landscape Conservation	Fort Belknap Indian Community	771041023	15.669	198,766	—
Save Americas Treasures	Direct		15.929	196,767	—
Preservation of Japanese American Confinement Sites	Tides Foundation	TC2305-114384	15.933	35,786	—
Cooperative Research and Training Programs – Resources of the National Park System	Direct		15.945	92,521	—
Total United States Department of the Interior				741,050	5,637
United States Department of State (DOS)					
Investing in People in The Middle East and North Africa	Direct		19.021	240,108	—
Educational and Cultural Exchange Programs Appropriation Overseas Grants	Direct		19.022	39,173	—
Public Diplomacy Programs	Direct		19.040	254,712	—
Conflict and Stabilization Operations	ESRI	00309319.0(PO#4500273904)	19.121	311,804	213,095
Professional and Cultural Exchange Programs – Citizen Exchanges	The Aspen Institute	SI_SMI1_SubR_2022	19.415	3,542	—
Total United States Department of State				849,339	213,095
United States Department of Transportation (DOT)					
U.S. Department of Transportation	West Virginia DOT	X142-H/38.99.07	20.000	48,916	—
Ballast Water Treatment Technologies	University of Maryland	SA07525776 PO54121	20.819	64,469	—
Total United States Department of Transportation				113,385	—
National Aeronautics and Space Administration (NASA)					
National Aeronautics and Space Administration	Direct		43.RD	6,950	—
National Aeronautics and Space Administration	Arizona State University	17-255	43.RD	1,774	—
National Aeronautics and Space Administration	Arizona State University	12-875	43.RD	23,527	—
National Aeronautics and Space Administration	Jet Propulsion Laboratory	#1456630, Mod 21	43.RD	13,039	—
National Aeronautics and Space Administration	Jet Propulsion Laboratory	1546619	43.RD	15,354	12,786
National Aeronautics and Space Administration	Jet Propulsion Laboratory	1624601	43.RD	20,933	—
National Aeronautics and Space Administration	Planetary Science Institute	1874-SMITH	43.RD	10,425	—
NASA Headquarters	University of Arizona	Y603259	43.RD	19,600	—
NASA – Goddard Space Flight Center	University of Texas at Austin	UTA16-001086	43.RD	6,960	—
Subtotal National Aeronautics and Space Administration (ALN 43.RD)				118,562	12,786
Science	Direct		43.001	84,130,643	16,665,414
Science	Bay Area Environmental Research Institute	BAERI 03.09.2020	43.001	50,425	—
Science	Bay Area Environmental Research Institute	BAERI 07-21-2020	43.001	35,006	—
Science	Bay Area Environmental Research Institute	BAERI 09-27-2021	43.001	39,459	—
Science	California Institute of Technology	Caltech S446472	43.001	536,963	—
Science	Columbia University	Columbia SAPO G16715 (was G14612)	43.001	83,854	—
Science	Cornell University	Cornell Subaward No. 88833-11281	43.001	44,741	—
Science	Georgia Institute of Technology	AWD-000988-G1, PO-5093395	43.001	1,430	—
Science	Harvard University	131581-5116910	43.001	33,569	—
Science	Jet Propulsion Laboratory	1676966	43.001	(1,023)	—
Science	Johns Hopkins Applied Physics Labor	JHU/APL-SAO 172457	43.001	14,923	—
Science	Johns Hopkins Applied Physics Labor	JHU/APL 141773	43.001	14,883	—

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Schedule of Expenditures of Federal Awards
Year ended September 30, 2023

Federal Grantors/pass-through grantors/agencies or cluster title	Direct award or pass through entity	Pass-through entity award number	Federal assistance listing number (ALN)	Federal expenditures	Amounts provided to subrecipients
Science	Johns Hopkins University	975569	43.001	\$ 2,966,190	1,772,112
Science	Lockheed Martin Shared Services	SP02H1701R	43.001	232,372	—
Science	Lockheed Martin Shared Services	8100002705	43.001	612,483	—
Science	Lockheed Martin Shared Services	4105785828	43.001	388,490	—
Science	Massachusetts Institute of Technology	s3449	43.001	544,414	—
Science	New Jersey Institute of Technology	NJIT (NP) Subcontract 997415	43.001	73,709	—
Science	Oregon State University	TBD	43.001	63,697	—
Science	Planetary Science Institute	1778-SMITH	43.001	4,882	—
Science	Science Systems and Applications	PO-0008065	43.001	7,119	—
Science	Space Telescope Science Institute	HF2-51538.001-A	43.001	23,629	—
Science	Space Telescope Science Institute	HST-16841.002-A	43.001	2,908	—
Science	Space Telescope Science Institute	HST-AR-16132.004-A	43.001	47,061	—
Science	Space Telescope Science Institute	HST-GO-15189.002-A	43.001	15,320	—
Science	Space Telescope Science Institute	HST-GO-15299.003-A	43.001	4,839	—
Science	Space Telescope Science Institute	HST-GO-15326.003-A	43.001	6,209	—
Science	Space Telescope Science Institute	HST-GO-15610.001-A	43.001	(4,509)	—
Science	Space Telescope Science Institute	HST-GO-15615.003-A	43.001	29,521	—
Science	Space Telescope Science Institute	HST-GO-15641.001-A	43.001	28,082	—
Science	Space Telescope Science Institute	HST-GO-15861.001-A	43.001	(5,900)	—
Science	Space Telescope Science Institute	HST-GO-15916.002-A	43.001	97,298	—
Science	Space Telescope Science Institute	HST-GO-15991.002-A	43.001	6,869	—
Science	Space Telescope Science Institute	HST-GO-16000.001-A	43.001	21,503	—
Science	Space Telescope Science Institute	HST-GO-16055.001-A	43.001	2,560	—
Science	Space Telescope Science Institute	HST-GO-16118.009-A	43.001	364	—
Science	Space Telescope Science Institute	HST-GO-16173.001-A	43.001	25,812	—
Science	Space Telescope Science Institute	HST-GO-16208.001-A	43.001	20,516	—
Science	Space Telescope Science Institute	HST-GO-16312.001-A	43.001	3,332	—
Science	Space Telescope Science Institute	HST-GO-16392.001-A	43.001	8,081	—
Science	Space Telescope Science Institute	HST-GO-16421.001-A	43.001	14,203	—
Science	Space Telescope Science Institute	HST-GO-16484.001-A	43.001	39,544	—
Science	Space Telescope Science Institute	HST-GO-16655.001-A	43.001	23,266	—
Science	Space Telescope Science Institute	HST-GO-16660.001-A	43.001	4,836	—
Science	Space Telescope Science Institute	HST-GO-16744.001-A	43.001	21,552	—
Science	Space Telescope Science Institute	HST-GO-16775.001-A	43.001	41,926	—
Science	Space Telescope Science Institute	HST-GO-16837.001-A	43.001	21,597	—
Science	Space Telescope Science Institute	HST-GO-16919-081522	43.001	7,203	—
Science	Space Telescope Science Institute	HST-GO-17177.001-A	43.001	9,167	—
Science	Space Telescope Science Institute	HST-GO-17183.004-A	43.001	3,788	—
Science	Space Telescope Science Institute	HST-GO-17239.001-A	43.001	2,133	—
Science	Space Telescope Science Institute	HST-HF2-51430.002-A	43.001	32,097	—
Science	Space Telescope Science Institute	HST-HF2-51482.001-A	43.001	103,612	—
Science	Space Telescope Science Institute	HST-HF2-51490.001-A	43.001	89,411	—
Science	Space Telescope Science Institute	JWST-ERS-01366.033-A	43.001	3,715	—
Science	Space Telescope Science Institute	JWST-GO-01568.004-A	43.001	1,343	—
Science	Space Telescope Science Institute	JWST-GO-01678.001-A	43.001	46,169	—
Science	Space Telescope Science Institute	JWST-GO-01905.002-A	43.001	15,659	—
Science	Space Telescope Science Institute	JWST-GO-02512.005-A	43.001	6,170	—
Science	Space Telescope Science Institute	JWST-GO-02420.004-A	43.001	16,616	—
Science	Stanford University	62364172-145590	43.001	(405)	—
Science	Stanford University	62963720-244464	43.001	104,000	—
Science	The Pennsylvania State University	PSU S001535-NASA	43.001	212,875	—
Science	University of Arizona	438111	43.001	95,761	—
Science	University of Arizona	600691	43.001	19,425	—

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Schedule of Expenditures of Federal Awards
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Federal Grantors/pass-through grantors/agencies or cluster title	Direct award or pass through entity	Pass-through entity award number	Federal assistance listing number (ALN)	Federal expenditures	Amounts provided to subrecipients
Science	University of California – Riverside	S-001526	43.001	\$ 4,910	—
Science	University of Hawaii at Manoa	MA1305	43.001	—	—
Science	University of Hawaii at Manoa	MA1710	43.001	48,006	—
Science	University of Maryland	Maryland subaward 121329-Z6487202	43.001	74,796	—
Science	University of Maryland	Maryland-SAO 106075-Z6415201	43.001	2,678,804	—
Science	University of New Hampshire	11-108	43.001	959	—
Science	University of Washington	UWSC14644 (BPO74772)	43.001	17,883	—
Science	West Virginia University	21-380-SI	43.001	18,113	—
Subtotal Science (ALN 43.001)				93,990,858	18,437,526
Office of Stem Education (OSTEM)	Direct		43.008	78,939	—
Office of Stem Education (OSTEM)	Space Telescope Science Institute	STScI-509913	43.008	1,422,189	405,970
Subtotal Office of Stem Education (OSTEM) (ALN 43.008)				1,501,128	405,970
Mission Support	Direct		43.009	1,065,244	—
Total National Aeronautics and Space Administration				96,675,792	18,856,282
National Science Foundation (NSF)					
National Science Foundation	Columbia University	79B-GG009393-04	47.000	20,309	—
National Science Foundation	Columbia University	79C-GG009393-04	47.000	3,485	—
Subtotal National Science Foundation (ALN 47.000)				23,794	—
Engineering	Harvard University	PO 80000387474	47.041	2,428	—
Mathematical and Physical Sciences	Direct		47.049	6,057,981	1,816,418
Mathematical and Physical Sciences	Barnard College	SAO-1828168	47.049	12,351	—
Mathematical and Physical Sciences	Giant Magellan Telescope Organization	GMT-CON-01759-FEDERAL SUPPLEMENT	47.049	111,082	—
Mathematical and Physical Sciences	Giant Magellan Telescope Organization	GMT-CON-03145-FEDERAL SUPPLEMENT	47.049	79,125	—
Mathematical and Physical Sciences	Harvard University	131433-5091001	47.049	122,048	—
Mathematical and Physical Sciences	Harvard University	131604- 5119412	47.049	412,058	—
Mathematical and Physical Sciences	Massachusetts Institute of Technology	S5386 – PO Number 594243	47.049	550,976	—
Mathematical and Physical Sciences	National Radio Astronomy Observatory	361770	47.049	10,384	—
Mathematical and Physical Sciences	National Radio Astronomy Observatory	377,986	47.049	108,837	—
Mathematical and Physical Sciences	National Radio Astronomy Observatory	378434	47.049	133,423	—
Mathematical and Physical Sciences	National Radio Astronomy Observatory	378719	47.049	10,373	—
Mathematical and Physical Sciences	University of Utah	10060332-S2	47.049	8,162	—
Subtotal Mathematical and Physical Sciences (ALN 47.049)				7,616,800	1,816,418
Geosciences	Direct		47.050	245,782	—
Biological Sciences	Direct		47.074	1,712,830	—
Biological Sciences	Bryn Mawr College	TIDE 40695-1	47.074	3,386	—
Biological Sciences	Bryn Mawr College	46535A	47.074	49,023	—
Biological Sciences	Colorado State University	G-92041-01/DEB 1754821	47.074	27,537	—
Biological Sciences	Friends of the North Carolina Museum	2022-086783	47.074	77,440	—
Biological Sciences	Harvey Mudd College	2021-510066-01	47.074	24,718	—
Biological Sciences	Kansas State University	A21-0332-S004	47.074	3,267	—
Biological Sciences	North Carolina State University	2018-0424-01	47.074	25,098	—
Biological Sciences	Ohio State University	SPC-1000005885 / GR125722	47.074	7,868	—
Biological Sciences	Rutgers, State University of New Jersey	PID 827183/PO 1271632/Sub No.1288	47.074	36,394	—
Biological Sciences	Salisbury University	SI-528021	47.074	18,762	—
Biological Sciences	Towson University	000-9029	47.074	30,230	—
Biological Sciences	University of California – Berkeley	00010447	47.074	351	—

SMITHSONIAN INSTITUTION
Schedule of Expenditures of Federal Awards
Year ended September 30, 2023

Federal Grantors/pass-through grantors/agencies or cluster title	Direct award or pass through entity	Pass-through entity award number	Federal assistance listing number (ALN)	Federal expenditures	Amounts provided to subrecipients
Biological Sciences	University of Colorado Boulder	1562994	47.074	\$ 8,905	—
Biological Sciences	University of Florida	SUB00002050	47.074	64,332	—
Biological Sciences	University of Florida	SUB00002768	47.074	3,786	—
Biological Sciences	University of Texas	Subaward 12610062661	47.074	2,742	—
Biological Sciences	Utah State University	203051-710	47.074	42,145	—
Subtotal Biological Sciences (ALN 47.074)				2,138,814	—
Social, Behavioral, and Economic Sciences	Direct		47.075	199,590	—
STEM Education	Direct		47.076	1,453,621	102,124
STEM Education	Aaniih Nakoda College	SI-2054877	47.076	54,851	—
STEM Education	Harvard University	131460-5110471	47.076	(2,453)	—
STEM Education	Harvard University	131579-5115540	47.076	32,570	—
STEM Education	Harvard University	131577-5118758	47.076	34,331	—
STEM Education	Harvard University	131588-5118352	47.076	43,818	—
STEM Education	Harvard University	131621-5122828	47.076	40,584	—
Subtotal Education and Human Resources (ALN 47.076)				1,657,322	102,124
Office of International Science and Engineering	Direct		47.079	340,183	8,276
Total National Science Foundation				12,224,713	1,926,818
United States Environmental Protection Agency (EPA)					
National Estuary Program	IRL Council	IRL2021-20/GL03-1739	66.456	—	—
National Estuary Program	IRL Council	Holly Sweat IRL2022-17/GL04-1739	66.456	25,000	—
Subtotal National Estuary Program (ALN 66.456)				25,000	—
Geographic Programs – Chesapeake Bay Program	Friends of the Rappahannock	CB-96397501	66.466	16,782	—
Geographic Programs – Chesapeake Bay Program	National Fish and Wildlife Foundation	75193	66.466	103,096	70,704
Geographic Programs – Chesapeake Bay Program	National Fish and Wildlife Foundation	0600.19.067700	66.466	59,031	—
Geographic Programs – Chesapeake Bay Program	Virginia Institute of Marine Science	Z0010523	66.466	(1,649)	—
Subtotal Geographic Programs – Chesapeake Bay Program (ALN 66.466)				177,260	70,704
Total United States Environmental Protection Agency				202,260	70,704
United States Department of Energy (DOE)					
United States Department of Energy	Lawrence Berkeley National Laboratory	7200512	81.000	(9,019)	—
United States Department of Energy	Lawrence Berkeley National Laboratory	7542093	81.000	388,939	—
United States Department of Energy	Lawrence Berkeley National Laboratory	7602190	81.000	163,270	—
United States Department of Energy	Lawrence Livermore National Laboratory	LLNL B646105	81.000	(334)	—
United States Department of Energy	Lawrence Livermore National Laboratory	B651845	81.000	87,241	—
Subtotal United States Department of Energy (ALN 81.000)				630,097	—
Office of Science Financial Assistance Program	Direct		81.049	520,195	127,840
Renewable Energy Research and Development	Direct		81.087	12,000	—
Total United States Department of Energy				1,162,292	127,840
United States Department of Education (ED)					
Education Innovation and Research	Direct		84.411	944,063	—
Total United States Department of Education				944,063	—

SMITHSONIAN INSTITUTION
Schedule of Expenditures of Federal Awards
Year ended September 30, 2023

<u>Federal Grantors/pass-through grantors/agencies or cluster title</u>	<u>Direct award or pass through entity</u>	<u>Pass-through entity award number</u>	<u>Federal assistance listing number (ALN)</u>	<u>Federal expenditures</u>	<u>Amounts provided to subrecipients</u>
United States Department of Health and Human Services (HHS)					
Maternal and Child Health Federal Consolidated Programs	University of Washington	UWSC12185 (BPO51175)	93.110	\$ (92)	—
Maternal and Child Health Federal Consolidated Programs	University of Washington	UWSC12185	93.110	62,757	—
Subtotal Maternal and Child Health Federal Consolidated Programs (ALN 93.110)				62,665	—
Environmental Health	Direct		93.113	23,371	—
Research Infrastructure Programs	Direct		93.351	1,228	—
Cancer Treatment Research	University of Florida	SUB00002004	93.395	92,335	—
Biomedical Research and Research Training	University of Florida	SUB00003421	93.859	127,101	—
Aging Research	Texas Biomedical Research Institute	21-04848-201	93.866	21,583	—
Total United States Department of Health and Human Services				328,283	—
United States Agency for International Development (USAID)					
USAID Foreign Assistance for Programs Overseas	University of California – Davis	A20-1412-S012	98.001	57,783	—
Total United States Agency for International Development				57,783	—
Total Research and Development Cluster				114,882,515	21,482,831
United States Postal Service					
	Direct		99.U02	3,768,994	—
Other Programs					
Total Expenditures of Federal Awards				\$ 118,651,509	21,482,831

See accompanying independent auditors' report and notes to schedule of expenditures of federal awards.

SMITHSONIAN INSTITUTION

Notes to Schedule of Expenditures of Federal Awards

Year ended September 30, 2023

(1) Basis of Presentation and Description of Major Program

The accompanying schedule of expenditures of federal awards (the schedule) is prepared in accordance with Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The purpose of the schedule is to present information relating to expenditures of the Smithsonian Institution (Smithsonian) under programs of the federal government for the year ended September 30, 2023. The schedule presents only a selected portion of the operations of Smithsonian, and is not intended to, and does not, present the financial position, changes in net assets, or cash flows of the Smithsonian.

The schedule does not include expenditures funded by the Smithsonian's federal appropriation, which is not subject to the Uniform Guidance.

(2) Basis of Accounting

The accompanying schedule of expenditures of federal awards is prepared using the accrual method of accounting. Such expenditures are recognized as incurred using the cost accounting principles contained in the Uniform Guidance. Under the guidance, certain types of expenditures are not allowable or are limited as to reimbursement. Expenditures include costs that can be identified with specific projects (e.g., salaries and fringe benefits, travel, and materials) plus allocations of the applicable indirect costs (e.g., grant and contract administration, general administration, operating overhead, material burden, and engineering services). Negative amounts on the schedule of expenditures of federal awards, if any, represents adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

(3) Indirect Cost

The indirect cost rates applied are negotiated percentages of direct expenses. The indirect cost rate allocation bases exclude capital expenditures and other items. Indirect cost rates applied to awards for the year ended September 30, 2023 were negotiated with the cognizant agency, the National Aeronautics and Space Administration. Because the Smithsonian has received a negotiated indirect cost rate, it is not eligible for and has not elected to use the 10-percent de minimus indirect cost rate under the Uniform Guidance.



KPMG LLP
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Washington, DC 20006

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

The Office of the Inspector General,
Audit and Review Committee of the Board of Regents,
and the Secretary of the Smithsonian Institution:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Smithsonian Institution, which comprise Smithsonian Institution's statement of financial position as of September 30, 2023, and the related statements of activities, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated January 22, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Smithsonian Institution's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Smithsonian Institution's internal control. Accordingly, we do not express an opinion on the effectiveness of the Smithsonian Institution's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Smithsonian Institution's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPMG LLP

Washington, District of Columbia
January 22, 2024



KPMG LLP
Suite 12000
1801 K Street, NW
Washington, DC 20006

Independent Auditors' Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

The Office of the Inspector General,
Audit and Review Committee of the Board of Regents,
and the Secretary of the Smithsonian Institution:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Smithsonian Institution's (the Organization) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Organization's major federal program for the year ended September 30, 2023. The Organization's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Organization complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Organization and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Organization's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Organization's federal programs.



Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Organization's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Organization's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Smithsonian's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Organization's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Organization's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.



Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the Smithsonian Institution as of and for the year ended September 30, 2023, and have issued our report thereon dated January 22, 2024, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

KPMG LLP

Washington, District of Columbia
February 20, 2024

SMITHSONIAN INSTITUTION
Schedule of Findings and Questioned Costs
Year ended September 30, 2023

(1) Summary of Auditors' Results

- a. Type of report issued on whether the financial statements were prepared in accordance with generally accepted accounting principles: **Unmodified**
- b. Internal control deficiencies over financial reporting disclosed by the audit of the financial statements:
 - Material weaknesses: **No**
 - Significant deficiencies: **None reported**
- c. Noncompliance material to the financial statements: **No**
- d. Internal control deficiencies over major programs disclosed by the audit:
 - Material weaknesses: **No**
 - Significant deficiencies: **None reported**
- e. Type of report issued on compliance for major programs: **Unmodified**
- f. Audit findings that are required to be reported in accordance with 2 CFR 200.516(a): **No**
- g. Major program:
 - Research and Development Cluster – various ALN
- h. Dollar threshold used to distinguish between Type A and Type B programs: **\$3,000,000**
- i. Auditee qualified as a low-risk auditee: **Yes**

(2) Findings Relating to the Financial Statements Reported in Accordance with *Government Auditing Standards*

None

(3) Findings and Questioned Costs Relating to Federal Awards

None